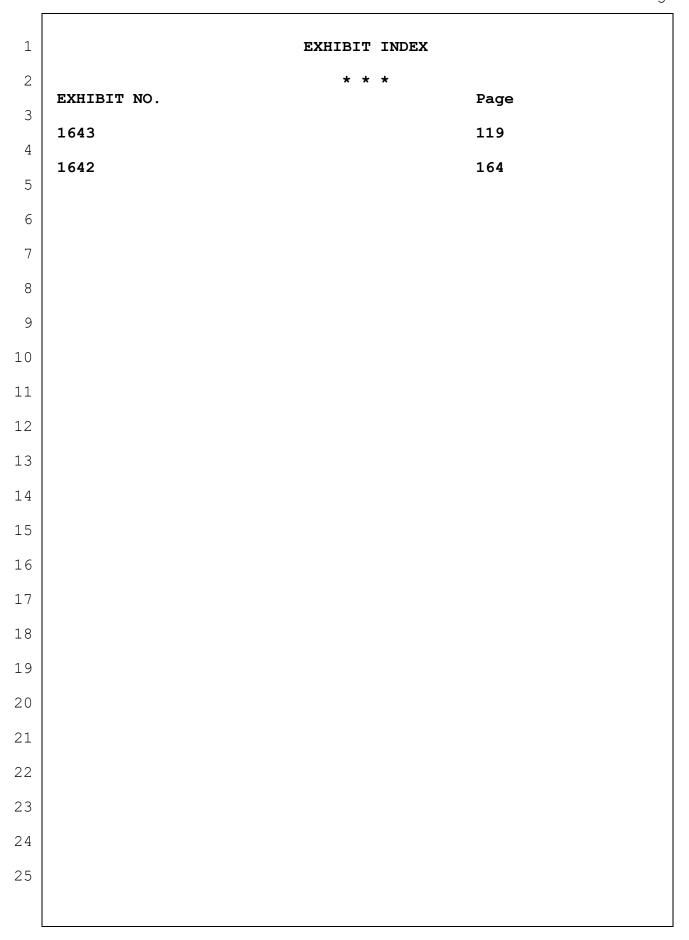


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11
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12
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1 LOS ANGELES, CALIFORNIA; THURSDAY, AUGUST 29, 2024 2 1:15 P.M. 3 --000--4 5 THE COURT: Thank you very much. Please be seated. 6 That is awfully kind of you. 7 Then, we are on the record. All parties are present. 8 Counsel are present. And counsel, Barbara Ferrer has been waiting as the Chief Public Health Officer all morning. 10 Could we call her next? 11 Would you step forward, please. And if you have counsel 12 or anybody with you that you would like to bring -- it's not 13 necessary, but you are more than welcome to stand beside her if 14 she needs any advice or there's any concern. 15 Would you be kind enough to raise your right hand. 16 THE COURTROOM DEPUTY: Do you solemnly swear that 17 the testimony you are about to give in the cause now pending 18 before this Court shall be the truth, the whole truth, and nothing but the truth, so help you God? 19 20 THE WITNESS: I do. 21 BARBARA FERRER, 22 having been duly sworn, 23 testified as follows: 24 THE COURT: Thank you very much. 25 Would you please be seated. And, Counsel, if you like

```
to, you can stand beside her, if would you like to, but I would
 1
 2
    like her on the witness stand, please.
            If you'd could come up just a moment.
 3
 4
               Counsel, if you could clear off the witness stand.
 5
    Counsel, if you could clear this for me, please.
 6
               And if you would be seated.
 7
            Would you be kind enough to state your full name,
 8
    please, and we will pull that microphone closer to you.
               THE WITNESS: I'm Barbara Ferrer.
            And I'm the Director of LA County's Department of Public
10
11
    Health.
12
                THE COURT: Let me, first of all, publicly express
13
    to you my appreciation for you responding -- I doubted the
    subpoena was ever needed -- and, second, for your patience with
14
15
    the Court and all of the parties this morning.
            You have been waiting a long time.
16
17
            Now, Counsel, I'm going to actually turn this over to
18
    you for questioning initially.
            Obviously, I have got some questions, but it may not be
19
20
    necessary.
21
            So, Counsel, if you would like to proceed.
22
               MS. WELLS: If I may, Your Honor. I'm not sure
23
    whether Dr. Ferrer's counsel would like to make a statement --
24
               THE COURT: I don't know.
25
               MS. WELLS: -- or not, but I'd like to give them the
```

```
1
    opportunity, if they would so like.
 2
               THE COURT:
                           I have no idea.
               MS. JENSEN: Renee Jensen for the County of Los
 3
 4
    Angeles.
 5
            So we haven't been participating in this trial, so we're
    not sure exactly the issues.
 6
 7
            We understand that it's the applicability of certain
 8
    laws and whether they apply to this landfill property.
            I might suggest, Your Honor, we could brief the issue,
10
    if that would be helpful.
11
               THE COURT: No. I don't want you to be
12
    uncomfortable, but we need some decisions, if it's possible to
13
    make, because the case has the potential of concluding tomorrow
14
    or being in session for quite a period of time.
15
            And it makes a difference, potentially -- although, I'm
16
    not certain as to what space is available or not available --
    when the parties argue whether the VA has additional land or no
17
18
    land available.
19
            And so let me do my best to try to summarize what
20
    occurred. And Chelsea Black, I believe, is present. Come on
21
    up for just a moment. Why don't you be seated anyplace that is
22
    comfortable.
23
            It was called to the Court's attention by counsel
24
    earlier, just before the trial started, that there was a new or
25
    potential complication in the case, but it wasn't defined to
```

```
me. All I got is that there's a developing issue.
```

When the case started, partway through the case and, really, with clarity when Mr. Black testified, this issue of 1,000-feet radius, which you will see on a diagram, came before the Court.

And let me summarize from my notes.

Ms. Black is the acting chief of planning for the master plan or -- and I think GLA. She has been employed 17 years. She has supervised or supported four medical centers. She's director of contracting for 15 years. And in 2022, she came to the West Los Angeles VA as the deputy chief of planning at that time. And she oversees what we are going to call the master plan.

In Exhibit 144 -- I'm sorry, 1442, an issue concerning the landfill came up.

And that was a 50-year-old landfill. And the Court was informed at that time about a hold by LA County Public Health on what was initially represented to be the entire campus, all of the buildings.

And that will be substantiated in Document 1639 and 1442. And I will put those on the ledge for you, but counsel will give you copies. There are two letters.

I got an initial answer concerning this landfill of the time for this to be resolved were days to years.

And it left all of the parties in somewhat of a

```
1
    quandary.
 2
            I was told that it could take two, three, or four years.
    There was a concern about the landfill because it potentially
 3
    or could contain methane. And it wasn't defined with the Court
 4
    about whether it actually was in existence other than some type
 5
 6
    of monitoring that occurred in one location, which the VA
 7
    represented or testified had brought negative results.
 8
            There needs to be a post-closure report at some times.
 9
    But, supposedly, the 1,000 feet pertains to building -- and,
    Counsel, you are going to help the Court by someone coming and
10
11
    getting up from their chair and pointing out Building 401,
12
    which I believe is slated to open in -- September 3rd.
13
               MR. SILBERFELD: Here it is.
                           It's going to be easier in the long run
14
               THE COURT:
15
    if you turn it the other way. It really is.
16
               MR. SILBERFELD: Okay.
17
               THE COURT: Yeah. So we're all going to read
18
    sideways.
              Okav?
            And, from memory, 402, which was purportedly going to
19
20
    open in January of 2025.
21
            The Court had asked if an EIR report had been prepared.
22
    And I'm not certain still in this testimony if one was
23
    prepared.
24
            And I was told at the time, before the 1442 and 1639
25
    were presented, that there was literally discussion about
```

```
Ms. Black believing that she had been told that there was a hold on the entire campus, even outside the 1,000-feet radius of the three purple areas, which are the landfills.
```

In a letter that the VA claimed that they did not receive -- and I don't know if they did or not -- addressed on May 18th, 2024 -- and if you don't have that, let's get that to you.

On page 2, in the first sentence, you will see the reference to ceasing construction in other projects when this type of issue was put before the Public Health Officer and basically, what I would surmise as a stop order, including the last paragraph, "Please understand that work cannot commence on any proposed development on the CIA disposal site until the PCLUP is approved by the LAE. Please note that approvals from other state or local regulatory agencies do not exempt or take the place of required approvals by the LEA of these CIA disposal sites. The LEA must ensure compliance with state laws and regulations for the protection of public health and safety."

Now, after that, I was told that there were some meetings that took place. But the only other documented form that came to the Court was Exhibit 1639, if you have that. And that is dated August 21st.

Let me go on with the testimony that I have heard in Court that you may not have a transcript about.

I was told that in Phase 1, if there was a sampling that the sampling alone could take one to two years. And that this methane was potentially, quote, explosive and, therefore, any type of ignition could cause some issue or some damage. And either the Court or -- I believe it was the Court, maybe counsel, but I think it was the Court that raised if 401 and 402 are within the radius that we're concerned about, we have already moved 233 veterans. And counsel will point that out to you in Building 209, 208, and 205.

And for my record, you are the Public Health Officer.

You make the decision. The Court is not pressing you to open or to close.

But what seemed of concern was that if we have a methane issue in 401 and 402 and we can't move veterans in, then what is our position concerning the 233 veterans that we have already moved in to that same radius and should we be, literally, I mean, evacuating them? Should they remain?

Second, if we have got construction equipment, any one of which may be capable of emitting a spark, do we have a problem? Or is this just of such de minimis nature -- but what can't happen is, I don't think the VA or the plaintiffs can exercise -- or can operate without knowing what your position is. And the Court may find this to be an interesting piece of evidence that I need to write about because I don't know what is left and what is not.

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And let me go further. In other related testimony --
Counsel, we're going to need you or both of you -- some of the
acreage that might be considered for temporary or supportive
housing is, for instance, a park. We're going to call it
Barrington Park. I have called it gopher gold. I'm just
kidding you. But it's not really very well maintained.
       And it's got two baseball diamonds up there and a
parking lot. If that is within that 1,000-foot radius, I --
and we're concerned about 401 and 402 or 205, 208, and 209,
should I even be considering this as temporary or permanent
housing?
       Now, over veering all this, apparently Steve Peck from
VA -- I mean US Vets went down and spoke to somebody in the
County or City explaining that his building --
       Counsel, come up on here. We need your -- both of you.
Come on. You are not going anyplace.
       -- about Building 210. And you will point out 210.
       It's just down there, yeah.
       And somehow got an exemption after the blanket,
supposedly, you know, don't construct anymore. And my question
was, then, would each developer outside of these radiuses need
to come back to the county? Do we have a blanket over the
whole project? Part of the project? What can go ahead? What
is the Court dealing with?
       And I have got some of the developers here also who -- I
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hope I do anyway. Do I have Steve Peck of US Vets here?
have any of you folks who are developers on 401 and 402?
       Come on up for just a moment and introduce yourself.
           MS. WELLS: Yes, Your Honor.
           THE COURT:
                      They can stand up. Come on up here.
           It's nice to meet all of you folks.
           MR. MONROE: Good afternoon, Your Honor. I'm Tyler
Monroe with Thomas Safran & Associates, a member of the
principal developer working on Building 402.
           THE COURT: 402. Pleasure to meet you. I may have
met you out in Long Beach. I'm not sure but --
           MR. MONROE: It may have been my colleague right
behind me, Brian D'Andrea.
                      I think I did out -- Long Beach at the
           THE COURT:
Century and -- with Safar and some of the other folks, about
three years ago.
           Okay. Come on up for just a moment.
           MR. NEALE: Good afternoon, Your Honor.
Neale, president of The Core Companies. We're the developer of
401.
           THE COURT:
                      401. Thank you very much.
           MR. BARGER: Also, good afternoon, Your Honor.
Aaron Barger of The Core Companies. Project manager for 401.
           THE COURT: Okay. Now, they are in kind of what I
call a skinny profit margin because they have to raise tax
```

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1
    credits. And so any time these buildings are ready -- which
 2
    has nothing to do with you by permit process -- they are trying
    to move veterans in, or they are losing money.
 3
 4
            And I'm going to now turn it over to counsel. I think
 5
    that is about the best background I can give you at the present
    time. And if you have got any questions of me, please. But
 6
 7
    those are my notes. I have got a transcript, but --
 8
            Okay. Okay. So, Counsel, now turn back to the
    adversarial process.
 9
                           Thank you, Your Honor.
10
               MS. WELLS:
11
                            DIRECT EXAMINATION
12
    BY MS. WELLS:
13
          I guess, Dr. Ferrer, why don't we just start -- to make
    sure the record is clear, what is your position?
14
15
          I'm the Director of the Department of Public Health for
16
    the County of LA.
          And just in broad strokes, what duties or activities come
17
18
    under your purview in that role?
19
          You know, I support the entire department.
20
            One unit in the department is the LEA, the Local
21
    Enforcement Agency. You know, the Local Enforcement Agency is
22
    an agent of the state. They are subject to being certified as
23
    the LEA by CalRecycle. And, therefore, for issues that come
24
    before the LEA, we also work closely with CalRecycle for
25
    technical assistance.
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1
            The local LEA, obviously, exists independently of
 2
    governance bodies at the county level.
 3
          Okay. So let's tease that out a little bit more so we
 4
    understand the relationship.
            So it's -- the county acting as this Local Enforcement
 5
    Agency or LEA is different from the county acting on behalf
 6
 7
    of -- on its own behalf?
          Yes. The county -- this is really the county's Public
 8
    Health Department acting as the Local Enforcement Agency as
10
    certified by the state. And that's by CalRecycle.
11
          So the policies that were identified in the two letters
12
    that you have before you, Exhibit 1442 and 1639, those are
13
    policies that are state policies?
          Those are state regulations under -- I mean, most of it
14
15
    that is cited is under Title 27.
16
          Okay. And that's through the California Code of
17
    Regulations; is that right?
18
          Yes.
19
          Okay.
20
          And the definition of what is covered is also laid out in
21
    state regulation. So it's not -- there is not -- there is not,
22
    like, county code that we're using here or county health
23
    officer orders that are coming into play.
24
            This is really meant, as an agent of the state, to
25
    enforce the state code.
```

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1
          And what discretion, if any, does the county have in this
 2
    LEA role with respect to the state laws that it's -- you know,
    it's supposed to be enforcing?
 3
 4
          I mean, I think discretion is not a word I would probably
 5
    pick here.
 6
            I would say that there is some flexibility in setting,
 7
    for example, the timelines, the responses, the activities that
 8
    are laid out, and the order that they are laid out in.
            I think you will see in the -- a good example of that in
    the August 21st letter, which was really trying to create a
10
11
    pathway for the project to be able to move forward
12
    expeditiously.
            You know, new construction on these sites -- and I want
13
14
    to clarify, the circles there really represent that you have
15
    got a waste disposal site and then you are going out
    1,000 feet. That is also in the regulation.
16
17
            You know, when you are repurposing that property or you
18
    are using it to develop, in this case, housing, you are subject
19
    to these regulations.
20
            This site is considered a legacy site that's a CIA, a
21
    closed illegal abandoned site. It was closed prior to the
22
    regulations coming into effect under Title 27, but it is still
23
    governed by Title 27 in terms of what you are going to be using
24
    that property for.
```

And I want to distinguish between the recreational use

```
for the fields, which involve no buildings, and what happens in buildings.
```

THE COURT: Let's just assume that that might potentially be a building site.

THE WITNESS: Right. The issue, in particular, in the pathway that was laid forward is the concern is about methane, the off-gassing from these abandoned sites.

In order to address that concern, the proposal actually lays out some steps that could be taken very quickly to put in methane monitoring. And that would allow us to be secure that in indoor spaces -- because methane gas is a big issue indoors, not outdoors. It's -- indoors, it's combustible, as you said. So if you had high methane levels and there was a spark, you could have a fire. And at very high levels, it can actually cause people to, for example, pass out indoors.

So you want to create a methane monitoring plan, and you want to put the monitors in place.

And in terms of the existing buildings that fall within that 1,000 parameter ring and the construction that is already almost completed, the requirement to finish that construction and move people in is to actually do those -- I think it's three steps that were laid out in the letter and begin working on the post-closure land use plan, which is a more detailed plan.

You would not be able to do new construction anywhere on

```
this site within this 1,000 feet without having that plan completed and approved.
```

But the sites that are there, the apartment buildings that are there and occupied, and the site that is almost completed -- I think it's 73 units, could have that number wrong, but it's a certain number of units that you are trying to finish -- I think the effort here was to allow that work to move forward expeditiously, to put the safety measures in place that are required by state law, for a good reason; make sure that there is not a methane issue; and because you are not building directly on the site, those activities can go forward.

THE COURT: Counsel, you might ask then, just to be certain, so we have specifics, if veterans can move in to 401 on September 3rd?

MS. WELLS: Yeah. That's one of the questions I had, because from what I just understood you to say -- and maybe -- just to make sure I have this right, it would be possible for the county to issue the temporary certificate of occupancy for people to move in on September 3rd, assuming that they put these measuring -- methane measuring -- I don't know what you call them -- in place, whatever the -- whatever would be necessary?

THE COURT: Or another way of asking it is this. Do the monitoring or measurement devices need to be in place first -- and, if so, how long -- so veterans can move in to 401

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on or after September 3rd, or can they move in subject to the
    measurement devices?
               THE WITNESS: So, I'm not the expert on going
    through the entire approval process. I think the letter laid
    out a pathway. I'm not sure what the dates are because there
    is actually three parts to what actually has to be in place.
            And I think I also don't want to preclude the fact that
    the team, the environmental health specialists need to review
    that plan and make sure it's actually okay and that those
    monitoring devices are actually working.
            So I don't know what that timeline would be. I just
    know it's not a year. I know we're talking weeks. And it
13
    really depends on the VA being able to come into compliance
    with both the plan and the monitoring system.
               THE COURT: We were told before, though, in
    discussions taking place between Ms. Black and -- I will get
    her name in just a moment.
               THE WITNESS: Ms. Gork, Your Honor.
               THE COURT: Thank you. Yeah. Ms. Gork.
    basically it -- what they call Phase 1 would be six months.
21
            And if there needed to be any additional sites that it
22
    would minimally be a year. And it could be up to two or
23
    three years.
            So I don't want to put you in a box when you have got
    experts that you are relying upon.
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And the simple question is eventually going to be, how do we find out if all of the permitting is in place for certificate of occupancy on the permit side, not a guess, not your best faith, but can they move in September 3rd? And, if not, that is fine. You are the health officer. I mean, I, again -- I'm going to separate the two issues. The new construction cannot move forward for a while because in order to do the new construction, you actually have to complete that much larger planning document. And that does take a significant amount of time. In terms of the units that are already occupied and the units you would like to occupy as quickly as possible, finish the construction, move people in, we have laid out a much shorter time frame. But, again, I can't commit to dates because the documents needs to be reviewed and approved. THE COURT: Okay. BY MS. WELLS: And what about the documents that are undergoing -- or the buildings that are undergoing construction right now for which this plan was not in place when the construction began, but the buildings are in the process of being constructed? I mean, the only buildings I was aware of were occupied buildings and 73 units that are still under construction but almost completed with construction. But just earlier, we were talking about Building 402,

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which is scheduled to open later this year.
     And already is in process and -- the construction has
already started on that.
           THE COURT: Almost completed.
           MS. WELLS: Almost completed.
           THE WITNESS: I think that falls in the same
category. It's the monitoring issue for the -- the sites that
are under construction already and/or occupied, I think this
pathway is the pathway that is going to move forward -- you
know, assuming the VA can comply with this pathway and is
interested in complying with this pathway.
       That seems like the path that was offered after
consultation with CalRecycle about a way to actually allow
units to be safely occupied, where they are already occupied,
making sure that that safety is there. And for the new units
to be occupied, again, assuming that the safety measures are in
place and that there is no safety issues.
BY MS. WELLS:
     Now, if a temporary certificate of occupancy is issued,
and if, in fact, these monitoring -- you know, the ability to
monitor for methane levels is in place, at that point, can a
permanent certificate of occupancy be issued?
     I'm not the right person to answer that question.
     Well, do you know who would be? Because, obviously, I
think that could affect --
```

```
Yeah. Uh-huh.
 1
    Α
 2
          -- some of the financing issues for the developers if they
    can't get --
 3
 4
          Right.
    Α
          -- the permanent certificate of occupancies soon?
 5
 6
          Right. So the permit for occupancy is not ours. It's a
 7
    different department that does the permits for occupancy.
 8
    have a hold until the requirements -- the LEA requirements are
          That's why I can't answer that question.
10
          I know. But if -- so if the hold is on the property, can
11
    a permanent certificate of occupancy be issued when a hold is
12
    on -- is in place?
13
          Well, my understanding is that the hold for those -- for
14
    those parts of this project that are already under construction
15
    will be removed when there is compliance with what was laid out
16
    in the letter, starting with --
17
          In other words, the permanent certificate of occupancy
18
    will not be issued until after the steps that you have outlined
19
    in the August 21st letter have been --
20
    Α
          Yes.
21
          -- complied with?
22
          Have been complied with.
23
```

Is that right?

That is my understanding.

24

25

0

Okay. And to the extent that takes six months, a

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1
    year, two years, that would continue throughout that entire
 2
    period of time?
          That would be my understanding. But, again, I think the
 3
 4
    pathway here was -- the intent here is to work closely to
    ensure that the safety issues that are established by state
 5
 6
    regulations are, in fact, present on the property that has
 7
    already been developed that falls within this 1,000-feet
    radius.
 8
            I think if you are asking me about the new construction,
10
    the new construction cannot move forward until you have
11
    actually completed the more detailed post-closure land use
12
    plan.
13
          And do you have any sense of how long those plans take to
14
    complete, in the normal course?
15
          The post-closure land use plan?
16
          Yes.
17
          That is an extensive plan.
18
          So three years? Four years?
19
          Oh, no. I -- my team has not indicated that it's years
20
    and years, but it could be one to two years, depending on the
21
    circumstances at the site.
22
            So, again, I don't want to -- I don't know the
23
    circumstances on the site. We don't have all the information
24
    we would need to make that assessment.
25
            But that planning document does, in fact, require a lot
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1
    of thoughtful work and effort. And there may be some data
 2
    pieces that are missing to complete that plan that then would
    have to also happen in order for the plan to be completed.
 3
 4
               THE COURT: I'm going to inconvenience you after
 5
    your testimony today and ask you to remain. And we're going to
    recall Chelsea Black for a moment. I would like you to hear
 6
 7
    what she has been talking about.
 8
               THE WITNESS: Okay.
 9
               THE COURT: Okay. Counsel.
10
               MS. WELLS:
                           Okay. Would you like me to ask
11
    Ms. Black to come to the stand?
12
               THE COURT: Continue.
13
    BY MS. WELLS:
14
               I have been reminded that, in fact, the VA has --
15
    well, the VA has done historical environmental impact surveys
16
    on the property, none of which identified unhealthy levels of
17
    methane?
18
            And I understand that with respect to Building 402, the
19
    developer had commissioned an environmental impact survey,
20
    which also identified no unhealthy -- not above whatever the
21
    level is at which it becomes unhealthy for methane.
22
            Does that at all affect the need for the permit to have
23
    been issued on the property if there have been -- since these
24
    landfills were closed, as early as 1968, and as recently as
25
    1974 -- absolutely no indication of a methane gas emission
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problem? Does that somehow affect the position that the county
would take with respect to this property?
     I think the issue on waste disposal sites in general is
that things could be fine and then they are not fine.
       So that's why the request here -- or the requirement by
the state is for this constant monitoring is because if you do
an assessment in, let's just say, 1990 or 2010 and the
assessment says, you know, there is not off-gassing, it doesn't
mean that there is not off-gassing in 2024.
           THE COURT: I was told that methane is explosive.
That was the word used to the Court.
           THE WITNESS: It's -- it's explosive if ignited and
that would happen in high concentrations and you would
generally see that in an enclosed space.
           MS. WELLS: Okay. Your Honor, I would just note, in
addition to Ms. Black who I can put back the stand to address
issues, we have an environmental expert from the VA here as
well who has actually given --
           THE COURT: You can take that testimony, but she
will remain for the time and listen and see if there is any
issues.
       Could you put up 1616 for just a moment on the Elmo and
would somebody -- it's the phasing chart.
       I would like you to look at this phasing chart, Doctor,
and we see that 209, 207, 205, and 208 are open, and they
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1
    presently contain 233 veterans.
 2
            We also know that's within the 1,000 foot radius of one
    or more of these landfills.
 3
            If we're not opening 401 and 402, can those veterans
 4
 5
    remain safely in those locations or should they be evacuated?
 6
               THE WITNESS: I don't think there is any cause that
 7
    has been identified by the LEA for evacuating. I think we'd
 8
    like the monitoring system in place to make sure that, in fact,
    there are no issues.
               THE COURT: So let me be clear. If a monitoring
10
11
    system were in place, would it be your position that the
12
    veterans can remain safely in those buildings?
13
               THE WITNESS: Yes, because the monitoring system
14
    would tell us what those methane gas levels were.
15
               THE COURT: How long would it take, that monitoring
16
    system do you know?
17
               THE WITNESS: To get put in place? I don't know the
18
    answer to that.
            I mean, the developers probably know.
19
20
               THE COURT: If you look down at MacArthur Phase 1,
21
    404, 402, 156, 157, MacArthur, Phase Field 2, 158, a number of
22
    the developers are here.
23
            And as to those 233 -- up to 730, roughly about 500.
24
    About 500 under construction, do they continue with the
25
    construction at the present time?
```

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1
               MS. JENSEN: Your Honor, if I may, are those within
 2
    the thousand radius?
 3
               THE COURT: Counsel, come on up here and help. I'm
 4
    going to need one of you or both of you here --
               MR. SILBERFELD: I will be here.
 5
               THE COURT: -- to join in this responsibility.
 6
 7
            Would you point out MacArthur Field?
 8
            Would you point out 404?
 9
               THE WITNESS: Outside the area.
10
               THE COURT: That was always a question mark.
11
               THE WITNESS: Yes.
                                   That is outside the area.
12
               THE COURT: But there were concerns because there
13
    was conversation about a blanket.
               THE WITNESS: There is not a blanket, the law is the
14
15
          The regulation is very clear about what parcels are, in
16
    fact, included and what parcels are not.
17
               THE COURT: 402 comes on January 2025. 156 and 157,
18
    that is within the radius, by the way. All of the others are
19
    definitely within the radius, MacArthur Field Phase 2, 158.
20
            Now I'm going to subtract 402, which is about -- it's
21
    118 units, so we're still left with give or take 400 veterans
22
    or housing units.
            So we're going to take out 404, but all of the rest are
23
24
    within the thousand foot, and my question is very simple, can
25
    the developers continue construction?
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THE WITNESS: I think the developers have to work
with the LEA and go through all of the plans that are in
construction sites. I think we're -- our definition is no new
construction can proceed. I'm not sure when you are noting
that it's in construction exactly what that refers to, Your
Honor, so I don't want to commit to an answer until the LEA
team has an opportunity to look at those documents.
           THE COURT: How does the developer know what to do
on Monday concerning these sites? In other words, there are
the developers, they're out their working I assume today.
have to be a little bit concerned that they might get tagged in
some way or be criticized. And they simply want to know the
following and so does the Court: Can they go to work on
Monday?
           THE WITNESS: My response would be the LEA team has
been in touch with the VA and the team at the VA for months and
months now to work out a way for these projects to move forward
with a was shared goal, obviously, of being able to house
veterans, so I think --
           THE COURT: I know all of that, but that's not going
to help me.
           THE WITNESS: Well, I mean, I think the letter is
very clear about what is needed to remove the hold, which is
those very short steps I outlined around the monitoring.
           THE COURT: Uh-huh.
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THE WITNESS: And what is needed to complete -- I
mean, to engage in new construction, which is a more detailed
plan.
       These regulations are not new regulations, Your Honor.
       The developers had an opportunity to know what these
regulations were, the VA had an opportunity to know what these
regulations were. We did outreach to -- there's about 150 CIA
sites, those legacy sites. We did outreach last year in May to
about 70 of those sites. Those were sites that were on
Government property, universities, schools, I think some cities
letting them know that they needed to make sure they understood
what the regulations were here.
       But it's not like this is a new regulation. These are
existing regulations. They are State regulations, they are not
the County's regulations, but they do need to be followed to
protect people from what has already been established by
science as to potential dangers when you are developing on a
waste disposal site or nearby in these adjacent parameter.
           THE COURT: Counsel for the VA and for you, as the
health officer, was an environment impact report taken before
402 and 404?
                       Definitely before 402.
                                              I don't know
           MS. WELLS:
about 404 right now, Your Honor. We actually have the 402 one
```

THE COURT: Well, the point is how did we get to the

available on the methane issue in particular.

point if there was an environmental impact report and these buildings were, in fact, being constructed when the letter of May 18th, 2023, is sent to the VA? And the VA has complained, by the way, that they didn't receive it because it was generally addressed to the Veterans Affairs, U.S. Government, 11301 Wilshire Boulevard, and their statement to the Court is, We didn't get it. Why would a letter be sent in 2023 when these buildings were under construction earlier than that date? What is happening here? THE WITNESS: I think the letter was sent in an effort by the LEA to be more proactive because we were coming up with example after example of folks building on these sites without actually pulling the permits, without complying with the requirements of the LEA. So in order to actually do outreach -- extra outreach, make sure people are aware, the effort was made to actually get out in front and make sure people understood what these regulations were. BY MS. WELLS:

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So you are saying there were a lot of other developers of other construction projects who also were not aware of this particular regulation?

I know that right now we have 19 sites where we're working with them, similar issues, that they are not in compliance with

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1
    the LEA requirements.
 2
          And, again, can you just please confirm one way or
    another, if the developers do the monitoring plan, can they get
 3
 4
    a final certificate of occupancy?
          I cannot confirm that, because I'm not the person issuing
 5
    that, not because I'm trying to be argumentative.
 6
 7
               THE COURT: Nor can you confirm the time really, can
 8
    you?
            You can't tell us if it's six months or four years, can
10
    you?
11
                THE WITNESS: I could tell you that our best
12
    estimates on what needs to get accomplished in order for the
13
    existing construction site and to take care of the people that
14
    are already in the occupied sites, that could happen relatively
15
    quickly.
            I mean, relatively quickly assumes -- well, I don't
16
    control what gets submitted.
17
18
            The regulation is very clear about what we need to see
19
    and review, so my sense is if we get those documents, my team
20
    has already agreed and I think spoken with the VA, we would
21
    expedite the review, I think they promised a 30-day turnaround
22
    time, but it all depends on what we get and how much back and
23
    forth there is about making sure we have the documents that are
24
    needed to actually go ahead and approve the plans that are
25
    submitted.
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1
    BY MS. WELLS:
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          But would you agree coming up with those plans and going
    through the steps to where you even get a preliminary plan is
 3
 4
    itself a very lengthy involved time-consuming process, right?
          I would agree that the State regulations set forth safety
 5
    requirements that need to get met in order for there to be
 6
 7
    actual repurposing of property that is on the sort of legacy
    landfill sites.
 8
          Is there -- again, I think I might have asked you this
 9
10
    already, but is there any opportunity to seek a waiver of these
11
    requirements, because obviously, if these buildings were
12
    somehow to be imperiled and people can't move into them, that
13
    means veterans are going to be remaining on the streets, which
14
    is also a public health issue, right?
15
          Absolutely. And that's why I'm saying we share your goal
16
    to move as expeditiously as possible, but the State has safety
17
    regulations in place and we need everybody to work towards
18
    meeting those safety regulations.
            Our team has come forward with what we think is a path
19
20
    that allows this to happen relatively quickly.
21
            The only reason I can't commit to timelines is it really
22
    depends on the documents that are submitted by the VA. And we
23
    will review those documents.
24
            We can't change the State requirements.
25
            There is an exemption clause, but the exemption clause
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1
    requires the owner of the site to go through a very extensive
 2
    process that I actually think is longer. It could take up to
 3
    two years to grant that exemption.
 4
            So I would suggest that the plan that was laid out is
 5
    the fastest way to actually do what we're all here to do, which
    is make sure that that housing gets built, the sites are safe
 6
 7
    and people can move in as quickly as possible.
               MS. WELLS: I have no further questions at this
 8
 9
    time, Your Honor.
10
               THE COURT: Counsel?
               MR. SILBERFELD: I do have a few.
11
12
                            CROSS-EXAMINATION
    BY MR. SILBERFELD:
13
          Doctor, what if the issuance of these two letters that we
14
15
    have been talking about was simply a mistake?
            By that, I mean that they never should have been sent to
16
    begin with, because this particular piece of property doesn't
17
18
    fall under whatever the rules and regulations may be.
            Is there a method by which the letters can be withdrawn?
19
20
          I mean, I'm not a lawyer, so I can't determine, you know,
21
    whether this -- whether there's a case to be made that these
22
    rules don't apply.
23
            I can say that CalRecycle and LEA agree that these rules
24
    do apply.
25
            I would have to turn to my counsel and say, you know,
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et cetera?

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for them to comment on sort what the legal path forward is in
on this, I would assume -- I'm not going to comment because I
don't really know what would happen if it was determined that
these rules didn't apply.
       As far as I know, we have been told by both CalRecycle
and the LEA that these rules reply.
                       Whatever you would like.
           THE COURT:
           MS. JENSEN: That is where briefing would come in if
you want that issue briefed.
           THE COURT: I'm leaving this to the parties. I'm
leaving this to the parties. I'm just trying -- the whole
issue before me is if the Court rules in any way, shape, or
form that there should be an expansion of either temporary or
permanent supportive housing, I need to be reasonable in terms
of where that housing should go, what that housing should look
like, and I'm trying to figure out what might be available if I
got to that point.
       And right now, I'm a little bit uneasy about what I'm
going to called gopher gulch, and I'm just kidding you, but
Barrington Park up here.
       I'm a little bit uneasy now about some other sites that
we had examined, and so now I'm going to turn to the UCLA
baseball diamond.
       Do I have any issues concerning landfill, EIR reports,
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1
               THE WITNESS: From the LEA's perspective it's
    outside of the thousand feet radius, there's no issues.
 2
 3
               THE COURT: Now, I'm going to turn to the Brentwood
    School.
 4
 5
            I see a track, which is semi-permanent. Don't know how
    you move that, but let's look at the field, about seven acres
 6
 7
    above that with two -- I'm going to call them baseball
 8
    diamonds, but they're defined as baseball and softball
 9
    diamonds. There are two diamonds out there.
10
            Any issue concerning that?
11
               THE WITNESS: Outdoor recreational use as far as I
12
    have been told, there are not issues.
               THE COURT: No, this isn't --
13
14
               THE WITNESS: Building.
15
               THE COURT: Building.
               THE WITNESS: Any new buildings within that entire
16
17
    perimeter, those circles, those yellow circles, could not
18
    happen without the completion of the post-closure land use
19
    Plan.
20
               THE COURT: Well, I know that. But before we start
21
    that I don't know if I want to start post-closure language in
22
    Barrington until the landfill issues are filled up.
23
    going to expend resources in terms of the future, and if
24
    there's some immediacy needed, my proposed sites are starting
25
    to get narrowed.
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What I might have taken into account before is starting
to, let's say, diminish into fewer and fewer opportunities.
       So now let's go down to the Great Lawn. Would you point
to the Great Lawn.
       I'm going to be very specific, do you know of any EIR
report or methane issues or landfill issues concerning that
area?
           THE WITNESS: That is outside the perimeter of the
1,000 feet, so in terms of the LEA and Solid Waste Management,
not an issue.
           THE COURT: I just want that on the record. I agree
with you, but.
       Now, I want to go to South Campus. We can just start
pointing out different areas and let's start with 6A and 6B,
those are the solar lots, counsel.
       No, it's on the other side, right there. Those two
lots, and then I think it's 150, I forget, but the two lots on
the other sides of the street.
       Any issues concerning methane, landfill, any EIR report
that you know about?
           THE WITNESS: Not that I know about.
           THE COURT: It's obvious, but you need to state
that, I don't.
       We're going to move down to what I'm going to call an
area down towards the bottom.
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1
            We're going to call it Safe Parking, and it's about an
 2
    acre and a half down here.
 3
            Any issue you know about concerning methane, landfill or
 4
    any --
               THE WITNESS: Not that I know about.
 5
               THE COURT: We're going to move to the other side
 6
 7
    right behind Patriot Hall, it's about seven acres, beautiful
 8
    trees, by the way, but any issues concerning methane, landfill,
    anything that you know about?
10
                THE WITNESS: Not that I know anything about.
11
    BY MR. SILBERFELD:
12
         Now, there are a number of other locations, but the point
13
    is, if we use this -- it's only the area where those radiuses
    are drawn that are of concern?
14
15
          In terms of this landfill, yes.
               THE COURT: Yes. I don't know if this is a mountain
16
    out a molehill or not, I don't know what to make out of this.
17
18
            When I first started here I thought, come on, that's --
19
    but I understand your position and you're the health officer,
20
    you bear the ultimate responsibility, so I'm respectful of
21
    that.
22
            But when I ask the following: Should the VA or Court
23
    order an immediate evacuation of the veterans in 205, 208 and
24
    209.
25
               THE WITNESS: I see no evidence that that's needed.
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1
               THE COURT: Okay, great. But if they stay, then we
 2
    should get monitors in?
 3
               THE WITNESS: Yes.
 4
               THE COURT: And will you bear with the VA and the
 5
    Court if it took a month to three months to get those in? I
 6
    mean, some period of time, would that be acceptable?
 7
               THE WITNESS: I'm not sure I understand.
 8
               THE COURT: Well, I don't know how long it takes
 9
    monitors to get in.
10
               THE WITNESS: Yes.
11
               THE COURT: And sometimes things get slow-walked.
12
               THE WITNESS: Yes.
13
               THE COURT: Let's say it took a month to three
14
    months to get those monitors in.
15
            If it took that period of time, would we get a letter
16
    back from you saying, reasonable?
17
               THE WITNESS: I think we'd be pleased that we're
18
    making progress to meeting these requirements.
19
               THE COURT: Okay. I am baffled at how 401 and 402
20
    got so far in this process with an EIR.
21
            And then in good faith, probably because of the landfill
22
    issues and in compliance with law, we get a May 2023 letter
23
    generally addressed to the VA, from their perspective, and we
24
    don't get any follow-up for almost year.
25
            In other words, it looks like to me that the letter went
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out pro forma, somebody just kind of dropped it and left it with no follow-up and the VA, if they received it, didn't know what to do with it or if they didn't receive it because it was generally addressed, their claim is they didn't get it, how in the world did this sit for year without any follow-up if this is that important? THE WITNESS: The way we followed up is all of the entities that received the letter, that list was then sent to our County departments that are part of a permitting process. So that if, in fact, any of those entities were doing developments and were pulling permits, there would be a hold placed on those permits until the LEA determined that the site, in fact, was in compliance with the LEA rules. So that's why you see these letters go out. We also then inform the County that these are sites that have received notification and to please go ahead and put holds while -- if there's going to be a pulling of any permits. Because the permit that they requested is not a permit from the Department of Public Health, I hope that that was clear. It's a permit that is given by a different County department. But there is a hold on it until they meet the requirements of the LEA. Does that make sense?

I hope it makes sense.

THE COURT: I want you to put out -- or get the May 18th, 2023, letter in front of you, which is 1442 for a moment.

I'm going to read parts of it, because the VA construed this letter basically to be a stop order, and they construed it to be an order over the entire campus, which then caused, I think, an August 6 meeting that I don't have records of and then this August 21st letter.

I just want to turn for a moment to -- well, the bottom paragraph. "Recently the Los Angeles County LEA has experienced multiple occasions where the owners or operators of CIA disposal sites have instituted development of and land use changes to a property with a CIA disposal site without prior LEA review and approval."

Now, these don't sound like the sneaky folks doing that to you, okay.

In response, the LEA required these owners and operators to "cease construction on these parcels until such time that the LEA determined that the plan development and land use changes are in compliance with the State law and regulations."

Now, if I was receiving that, I might say they're telling me to stop, but not directly telling me to stop, they're telling me what they've done in the past, in other words, it's kind of a "watch out."

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Then we go down four paragraphs it starts: "To ensure a
timely review and approval of any proposed post-closure land
use change or development of a CIA disposal site, owners and
operators must submit" -- now that's definite language that's
like "shall" -- "must submit a post-closure land use plan,
PCLUP, that meets the requirements of 27 CCR Section 21190 to
the LEA prior to beginning any work at a CIA site."
       So you've seen those properties now in jeopardy.
       "Failure to submit a timely PCLUP to the LEA will result
in significant delays to the development project on the
property."
       So from that, if I was a developer, I might think if I
hadn't started construction, I might be able to go ahead with
design, but I better not put a nail in the wall or cement in
the ground.
       The next paragraph: "Depending the site conditions and
the available historical records, both a Phase 1 office
investigation" -- and I believe Phase 1 was told to Ms. Black
that it would take six months and that was relayed to her, I
believe, by your office.
       "A field 2 investigation may be required to first
quantify and understand CIA disposal site conditions to develop
an appropriate PCLUP."
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was told that would take a year or maybe two years.

I believe, but I'm going to hear again, Phase 2 and I

"The Los Angeles County LEA's review and approval process routinely requires the submission of the following reports and work plans to LEA: 1, Phase 1 office investigative report," which is Phase 1 and I was told about six months.

"Phase 2, field investigation work plan if Phase 1 report indicates any data gap in quantifying the site conditions with respect to State minimum standards.

Phase 2 field investigation report with the result and analysis after LEA approval of the Phase 2 field investigation work plan."

And then in the next paragraph, "Cal Recycle's guidance document is available at" and then we give a website. "The Los Angeles County LEA wants owners and operators of CIA parcels to be aware of the existence of and understand these predevelopment land use change requirements so that property development projects on CIA disposal sites are not unduly delayed by the failure to comply with solid waste regulations."

This is the important part to me: "Please understand that work cannot commence on any proposed development on a CIA disposal site until the PCLUP is approved by the LEA. Please note that approvals from other State or local regulatory agencies do not exempt or take the place of required approvals by the LEA for the CIA disposal sites. The LEA must ensure compliance with State laws and regulations for protection of public health and safety and in the environment."

1 So if I look at this exhibit, if you go back, counsel, 2 to 1616, and put it up on the board. 3 From reading that, it would appear that if it's not in 4 construction, beginning with 300 down to lot 407, that we can't 5 start construction in the present situation? THE WITNESS: Yes. If it's not already in 6 7 construction. 8 In other words, I think I remember you had asked me a 9 question earlier about sort of the flexibility issue. 10 This is the flexibility. 11 In other words, the construction already started and in 12 some places completed and people are occupying buildings. 13 We're going to try to do the best we can to have as much compliance with the State regulations, understanding that 14 15 already we are not going to vacate, we're not going to be 16 asking people to be moving out, because the real issue for the 17 people there is going to be this monitoring. 18 But we're also asking that they start working on this 19 longer plan, because we know that longer plan addresses many 20 other issues that are important under State regulation to be 21 addressed. 22 Why can't veterans move into 401 and 402 THE COURT: 23 with monitoring? 24 Why can't we move them in on September 3rd, under the

same conditions that we have with 205, 208, and 209, because

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we're kind of giving that a pass for a while, we put in monitoring in a week or three months.
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Why can't we move these veterans into those locations and undertake the monitoring, so they're not on the streets?

THE WITNESS: I think the intent here is to not displace people who are already on the site, but to ensure that as you are moving a new group of people on the site, the safety monitoring is already happening.

THE COURT: Okay. Would you turn to 1639 and I then will turn this back to counsel.

And do you have that document? It's in front of Barbara.

Okay, I want you to go down to halfway through the first paragraph and it says, "The project" -- it basically -- well, let me read the first portion:

"The Los Angeles County Department of Public Health Solid Waste Management Program, acting as the local enforcement agency, LEA, received an inquiry regarding holds on County of Los Angeles permits associated with 11301 Wilshire Boulevard, Los Angeles, located on the Veterans Administration medical site, and identified in the Solid Waste Information System, SWIS, as No. 19-AA5108, and owned by the U.S. Department of Veterans Affairs, owner.

The project involves developing housing for veterans by either remodeling existing buildings or constructing new ones.

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Based on the project location and description, the LEA directed
the owner to submit a post-closure land use plan, PCLUP, to
demonstrate how the project meets the requirements of Title 27
of the California Code of Regulations 27 CCR, Section 21190.
       Since the project involves structures located within
1,000 feet of the disposal area, but not directly on top of the
waste, compliance with 27, CCR, 21190(q) is also required.
       The owner is currently in violation of 27 CCR,
Section 21190, which mandates the submission of a PCLUP to the
LEA and other relevant regulatory agencies for approval before
any work on the site can commence."
       Does that mean that the owners of 401 and 402 are in
violation?
           THE WITNESS: I think it does.
           THE COURT: I think it does too.
       Why aren't the owners, once again, of 205, 208, and 209
in violation, because they have already moved in?
           THE WITNESS: Well, I would say that there -- all of
that property that got developed that was not actually
developed according to the state regulations is in violation of
the state regulations.
       I think the big issue in front of us is the issue of,
sort of, what are the remedies.
           THE COURT: Why -- I happen to know, unfortunately,
that in 205 and 208, there were still move-ins taking place in
```

```
1
    May of 2023, when this initial letter was sent. 209 was
 2
    already moved into. I visited this years ago.
            Why were veterans allowed to continue to move in to 205
 3
    and 208 when this May letter is sent to the VA?
 4
            In other words, why didn't we just clamp down on the VA
 5
    right then and stop that move-in at whatever stage it was at
 6
    that time?
 7
 8
                THE WITNESS: From our perspective, we are not
 9
    staffed to go to all of the sites, nor are we necessarily
    notified of all of the projects.
10
11
            I mean, that was what we were trying to fix with this
12
    new system where we make these lists.
13
            We turn them over to the other county departments that
    are doing a lot of permitting on projects so that, in fact, we
14
15
    can close that gap, Your Honor.
16
               THE COURT: Okay. Now, watch the next page because
    this is what I call "a can't continue," a stop order.
17
18
            Deadline, August 20th, 2025.
            PCLUP submission.
19
20
            And it says, To comply with 27 CCR 21190, a PCLUP must
21
    be submitted for the LEA review and approval before initiating
22
    any new development at the site.
23
            The PCLUP should include methane monitoring for all
24
    structures, including preexisting structures within 1,000 feet
25
    of the disposal site boundary but still within the parcel
```

```
1
    boundary.
 2
            Continuation of construction that has already commenced
 3
    is contingent on the timely submission of the PCLUP by
 4
    August 20th.
            Well, we know that they haven't submitted a PCLUP.
 5
 6
    if you are constructing, I would be terrified of you -- I don't
 7
    mean you, personally, but these regulations and being in
    violation.
 8
            What are my options?
10
            I think my option is to stop because the next paragraph
11
           The owner is not allowed to begin any new construction.
12
            Well, does that mean if I'm partway through the present
13
    construction, I stop? Or does that just mean that I can't
14
    start a new building?
15
            How do I read that, if I'm a developer?
               THE WITNESS: I think you read it that you cannot
16
17
    start any new construction.
18
            And then the rest of the letter tells you what needs to
19
    happen in order to complete construction on projects that were
20
    already started or to address issues on projects that have been
21
    completed and that are now occupied. I think that is the
22
    intent here is --
23
               THE COURT: So if the present developers understand
24
    that from MacArthur Field Phase 1 through 158, which are these
25
    orange areas, can they continue construction?
```

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THE WITNESS:
                        Because I'm not familiar with exactly
what was submitted to our team and what -- how we were defining
in construction, I have got to hold off on answering that.
       But I think the intent, as we wrote it in this letter,
is where construction has already started, so provided that
there is compliance with what is in this letter, which is that
you start working on the PCLUP, but you don't have to complete
that --
                       Now, look at the next paragraph.
           THE COURT:
           THE WITNESS: -- for the existing construction, I
think that's the intent of this letter, Your Honor.
           THE COURT: Well, look at the next paragraph.
                                                          Ιt
has a compliance date by August 5th.
       They are trying to sequence here.
       And there basically is what I call a stop because it
       On-Site construction within 1,000 feet of the boundary
of any disposal area shall be designed and constructed in
accordance with 27 CCR 21190(q) or in accordance with the
equivalent design which will prevent gas mitigation in the
building. The owner must submit a plan for equivalent design
as detailed in 21190(q) to prevent gas mitigation into the --
or migration, I'm sorry, into the building for both the
buildings under construction and any completed buildings.
       Now, there I see completed buildings for the first time.
       And, finally: No work may begin on plans submitted to
```

```
1
    the LEA without LEA approval.
 2
            In other words, as of October 5th, if you haven't gotten
    in these plans, you better stop. That's the way I read this.
 3
 4
                THE WITNESS: I think these deadlines are given to
 5
    set our expectations.
            We work a lot with developers and with project managers
 6
 7
    who, for very reasonable reasons, need extension on the
    deadlines.
 8
            So I would just urge everybody to note we're here to
    work with folks. If there is a need for extensions, I think
10
11
    the LEA, when there is reasonable cause for extensions -- I
12
    mean, I think -- I think these deadlines are really meant to
13
    say the faster these plans come to us, the faster we approve
14
    them, the faster these units can be completed and occupied.
15
                THE COURT: Okay. Now, I want you to remain, if you
16
    would be so kind, because I would like you to hear from Chelsea
    Black for a moment.
17
            And the reason for that is besides these letters, there
18
19
    is apparently conversations going on --
               THE WITNESS: Yes, there are.
20
21
               THE COURT: -- between middle management, in a
22
    sense.
23
            And those conversations, I think from her perspective,
24
    as she reports back to her superior, are really being taken to,
25
    hey, you better stop.
```

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And, initially, this was construed as a campus-wide
stop, which is what caused Steve Peck, from US Vets, to go down
and say, by the way, I'm outside this thousand feet.
       I'm in building 210. Do I have permission to go ahead?
And he gets permission.
       Are developers clear that if it's outside this
1,000 feet that none of this applies?
           THE WITNESS: Yes. I mean, that is the statement.
           THE COURT: You developers -- we need to get that on
the record, so at least we have some base guidelines wherever
we are on this because, initially, this was being read as you
are stopping campus-wide.
       That was the fear that went out. And that is why Steve
ran down there to get -- I'm outside of 210, please, give me a
dispensation.
       Would you just remain for a moment? We're going to put
Chelsea Black on, and you are going to start all over again,
Counsel.
       And then you can come back because she's going to be
recalled.
       All right. Ms. Black, would you retake the stand.
       And, Counsel, you are going to start all over again.
       You are going to pretend that we have never had her on
the stand before.
       And I want Barbara Ferrer to be able to hear what the
```

```
1
    Court heard the other day, so she's present and not having to
 2
    go through a transcript.
 3
            You recall we administered a prior oath to you,
 4
    Ms. Black? Same oath applies. If you would be seated.
 5
            And, Counsel, you can pretend she never testified
    before. And particularly into the conversations between
 6
 7
    Ms. Gork and her that aren't part of these letters and
 8
    interchange.
 9
            State your name again.
                THE WITNESS: Chelsea Black.
10
11
                THE COURT: Okay. Counsel.
12
               MS. WELLS:
                            Thank you.
13
                              CHELSEA BLACK,
14
                       having been previously sworn,
                           testified as follows:
15
                        FURTHER DIRECT EXAMINATION
16
17
    BY MS. WELLS:
18
          Good afternoon, Ms. Black.
19
          Good afternoon.
20
          Why don't we get right to the heart of the issue.
21
            Just to confirm, you are the Acting Chief of Planning at
22
    the GLA VA?
23
          That is correct.
24
          Right?
25
                THE COURT: Tell us your background first.
```

```
1
    Barbara Ferrer needs to hear who you are.
 2
               THE WITNESS: Sure. Absolutely.
            I worked for VA for 17 years, 15 years in procurement
 3
 4
    contracting, two years in GLA in the planning department. And
 5
    educational background, MBA.
               THE COURT: And the positions you held in the past,
 6
 7
    17 years with VA. You came to the West LA in 2022. Assume I
 8
    have heard nothing of this before.
               THE WITNESS: Okay.
10
               THE COURT: I want your background.
11
    BY MS. WELLS:
12
          All right. When did you start working at the VA?
13
          Started working at VA in 2007.
14
          And in what capacity?
15
          I came in as a procurement intern.
16
          And after that, what position did you move to?
17
          I moved steadily up into supervisory positions. I ended
18
    contracting as a division chief.
          And who does the contracting office report to?
19
20
          They report to the VISN as of in '22. At the beginning,
21
    we supported four medical centers in Southern California.
22
    as I ended my career in procurements, we supported eight.
23
          And is one of the medical centers that you just referred
24
    to the one here in Los Angeles?
25
          That is correct.
```

- Q And as division chief in your prior position in the contracting office, to what extent did you cover contracts for services or healthcare?

 A I did both. So I did general services for the facilities.

 I did healthcare resources, which included clinics, healthcare
- 5 I did hearthcare resources, which included clinics, hearthcare
- 6 staffing, and homeless initiative contracts as well.
- Q And to what extent did you interact with or have anything to do with the HUD-VASH program in that position?
- 9 A I always a lot of involvement with HUD-VASH. Actually, I
 10 did the first HUD-VASH contract in 2012 for GLA.
- 11 Q So I believe you just stated a little bit ago that you 12 came to Los Angeles in 2022?
- 13 A That is correct.
- 14 Q And into what position at that time?
- 15 A I came in as the Deputy Chief of Planning.
- 16 Q And can you just, in a nutshell, describe what that role
- 17 requires and entails?
- 18 A Absolutely. The majority of the position oversees
- 19 projects related to our EUL implementation, so any type of
- 20 parcel turnover or relocation or renovations to relocate staff.
- 21 Large part is the implementation of the master plan.
- 22 Q How long have you been in your current position as Acting
- 23 | Chief of Planning?
- 24 | A Since May of 2023.
- 25 Q And how are your duties different in your current position

```
than from your previous one?
 1
 2
          I would say my current position is little bit more macro,
    more facing -- forward facing, engaging more in our leadership
 3
 4
    boards, those type of duties.
 5
          And in your current position, to what extent are you
    involved with or overseeing the current development on the
 6
 7
    campus?
          Our office works really closely with another VA entity
 8
    called OAEM.
          Is that the Office of Asset Executive Management.
10
11
          Office of Asset Enterprise Management. Correct.
12
          Enterprise. Okay. I always get these acronyms wrong.
13
    Thank you.
14
            Okay. And how do you interact with OAEM?
15
          So we really partner with them to oversee the
16
    implementation. Overseeing the execution of leases, making
17
    sure that the documents included, we review them, make sure
18
    that they are accurate, appropriate. Overseeing once the lease
19
    goes into construction. We oversee -- our staff oversees the
20
    construction of the sites. Kind of a local boots on the ground
    construction.
21
22
            And once the building goes in to -- once completes
23
    construction goes into operation, we have staff that, again,
24
    provide that local on-site presence to oversee the property
```

management aspect of it, et cetera.

```
1
          This is the question I did not ask you the other day.
 2
            But to what extent does the VA get involved with the
 3
    permit side of the construction on the campus?
 4
          Usually, we do not.
          And who is responsible for that piece of it?
 5
 6
          Those would be developers.
 7
          Okay. Now, we're here to talk about the landfill issue.
 8
            So can you tell us when you first learned about this?
 9
          We first learned about this in the end of May, May 29th to
10
    be exact.
11
          And how did it come to your attention?
12
               THE COURT: Of 2023; is that correct?
13
               THE WITNESS: No.
                                   2024.
               THE COURT: Just a moment. You first learned about
14
15
    it -- so you weren't aware then -- just to make certain, you
16
    are not aware of the May 18th, 2023, letter?
17
               THE WITNESS: We found out about that after the
18
    fact.
               THE COURT: All right. Then, counsel, reask in
19
20
    those areas.
21
               MS. WELLS: Okay.
22
    BY MS. WELLS:
23
          So with respect to the May 18th, 2023, letter, do you
24
    recall when that was brought to your attention?
25
          That was -- I don't recall an exact date, but it was, I
```

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would say, about two weeks after we started to investigate the
issue, started to look into, you know, what the situation was.
And one of those documents was produced. That document was
produced.
     Okay. And do you recall how you found out about the
existence of this letter?
     It was -- I want to say the safety department was the one
who produced it, and also OAEM as well.
     Okay. And do you know if any of the developers had
anything to do with making sure that this letter surfaced?
     So, at the very beginning, I think concurrently -- wait.
Maybe I don't understand your question.
     That's okay. It probably wasn't clear enough anyway.
     Sorry.
     Do you -- after you learned about the May 18th, 2023,
letter, did you take steps to determine what had happened to it
at the date -- on the date that it was sent or around the time
that it had been sent to the VA?
     I did. So I -- when this letter was produced, I did ask
the different departments that usually this letter would be
received to, so engineering, planning, safety, asking around to
see if any of the VA departments had received this, and nobody
had.
           THE COURT: Who's the letter addressed to generally?
Is it addressed to any department? Or is it addressed to --
```

```
1
    who is it addressed to?
 2
               THE WITNESS: It's addressed to the Veterans
    Affairs, US Government, 11301 Wilshire Boulevard. And, again,
 3
 4
    US Government, 11301 Wilshire Boulevard.
 5
               THE COURT: How were you able to find it then? In
    other words, if the VA didn't receive this or claims they
 6
 7
    didn't receive it, how was this letter, then, produced to you.
 8
               THE WITNESS: It was -- it was sent by the county
    after the fact to our safety department and OAEM.
 9
               THE COURT: So after this came --
10
               THE WITNESS: Correct.
11
12
               THE COURT: -- to your attention, then you get this
13
    letter from the county that they say that they sent to this
14
    address because you didn't have it in any file?
15
               THE WITNESS: No.
16
               THE COURT: Okay. Counsel.
17
               MS. WELLS: Okay. Thank you for clarifying that.
18
    BY MS. WELLS:
19
          Can you tell us what happened to trigger your becoming
20
    aware of this issue in late May or early June?
21
          We were first notified of this issue, basically, because
22
    of a permit hold placed on Building 210.
23
          And who alerted you about the hold on 210?
24
          It was OAEM.
25
          And do you know how they found out about it?
```

```
1
                (Court reporter clarification.)
 2
                   BY MS. WELLS:
 3
          And do you know how OAEM learned about it?
 4
          They learned about it through the developer US Vets.
 5
               THE COURT: Just a moment. We're going to slow down
 6
    just a little bit.
 7
            All right, Counsel. Now your next question.
    BY MS. WELLS:
 8
 9
          Okay. I know when you were here before, we walked through
    the map that your staff had provided, which has now been blown
10
11
    up into larger form.
            And we can go back through, if the Court wants us to,
12
13
    which buildings are affected.
14
               THE COURT: I'm going to pretend she's never
15
    testified before.
    BY MS. WELLS:
16
17
          Okay. So can you please tell us on the map -- and we can
18
    pull it up on the screen as well so you can look at it.
19
                THE COURT:
                            Including the subsequent conversations
20
    you had in these other meetings where we don't have a letter.
21
               THE WITNESS: Sure.
22
               THE COURT: Okay. But let's go through this map
23
    again.
24
    BY MS. WELLS:
25
         Okay. So can you identify the purple spots that are
```

```
1
    appearing on this map?
 2
          Yes. The purple spots are the landfill.
          Okay. And the yellow lines that appear there?
 3
 4
          The yellow lines represent the 1,000-foot radius,
 5
    2,000-foot diameter around the landfill.
 6
          And why is the 1,000-foot radius significant?
 7
          That is significant because that is what is identified in
    that regulation. I don't have it in front of me. But it's
 8
    21190, which signifies that any development within that 1,000
    feet of the landfill is impacted --
10
11
          Okay.
12
          -- by the regulation. Yes.
13
          And do you understand what it is this regulation is
14
    designed to accomplish? What is the purpose of it, as far as
15
    you understand?
          In reading it, number one objective is health and safety.
16
17
          Okay. And is it fair to say it relates to methane levels
18
    relating to landfills?
          That is correct.
19
20
          Do you know when these landfills that are represented by
21
    these purple spots were closed?
22
          In 1968 and then in 1974.
23
          Okay. And do you know which ones in 1968 and 1974?
```

1968, the low level, like, radioactive material. And then I

I think it was what was buried in the site. I think in

24

```
1
    think in 1974, they were -- there was, I think, the debris from
 2
    the hospital when it collapsed in the earthquake, a lot of that
 3
    construction debris was put in that landfill, from my
 4
    understanding.
 5
               THE COURT:
                           Just one minute.
                Thank you. Please continue, Counsel.
 6
 7
    BY MS. WELLS:
          Looking back at the map, can you identify what building
 8
    401 A is?
          401 A is in the red circle. It is the next building that
10
    will be opened. 74 units. And it's within the 1,000-foot
11
12
    radius.
13
          Do you know when the building is expected to open?
          The latest we're tracking is September 3rd for TCO.
14
15
          And TCO is temporary certificate of occupancy?
16
          Correct.
17
                THE COURT: That's September 3rd of this year; is
18
    that correct?
                  2024?
19
               THE WITNESS: '24. Correct.
               THE COURT: Thank you.
20
    BY MS. WELLS:
21
22
          And do you know what the status is of the inspections
23
    leading up to the issuance of the temporary certificate of
24
    occupancy?
25
         As far as our communication with the developer, the
```

```
1
    inspections are tracking along, ready to get to TCO on
 2
    September 3rd.
         Can you give us some examples of what these inspections
 3
    involve?
 4
                 There is fire inspections. I think there is
 5
 6
    elevator inspections. There is a variety of different
 7
    inspections that occur.
 8
          And do you know which office in the County of Los Angeles
    is undertaking these inspections?
          The LA County Public Works.
10
11
          And do you know if there has been any indication from the
12
    inspectors from the Department of Public Works that the
13
    issuance of the temporary certificate of occupancy may be
    delayed because of the hold on the campus that was issued by
14
15
    the Department of Public Health?
16
          From my understanding and communication with the
    developer, the TCO will not -- I mean the TCO will be issued,
17
18
    but the hold will remain on the permits. And it's the hold on
    the permits that may affect the final certificate of occupancy.
19
20
         And do you know generally how long the period is between
21
    the issuance of a temporary certificate of occupancy and a
22
    final?
23
          I don't know that answer.
24
          Okay. So is there another building on this map that's
```

also getting close to being completed?

```
1
          Correct. That is Building 402 and it's the bungalows --
    Α
 2
    yeah, within the red circle, 118 units.
          And do you know when that building is expected to open or
 3
 4
    be allowed -- having residents move in?
          I believe the completion is January of 2025.
 5
 6
          Do you know whether or not some of these inspections by
 7
    the Department of Public Works are ongoing with respect to
    Building 402?
 8
          That's -- I understand that, yes, inspections are ongoing.
10
          Again, has there been any indication that as a result of
11
    the hold from the Department of Public Health that the progress
12
    on Building 402 needs to be delayed or stopped?
          No indication at this time.
13
14
          Switching gears a little bit.
15
            In your involvement with this issue that's, you know,
16
    been taking up your time to some extent, if not a large extent
17
    over the last several months, do you have a preliminary
    understanding of what the methane levels are in these areas
18
    included in these circles in the thousand foot radius?
19
20
          Yes. So Building 402, we have a methane testing report
    that was conducted recently, I don't know the date of that
21
22
    offhand.
23
            But the levels shown on the report were very, very low.
24
    I want to say it was .8. But, again, I'm going off of memory.
25
    So it was very, very low, you know, nothing to be concerned
```

```
about.
 1
 2
      Do you know the level at which a concern does start to be
    evident?
 3
 4
          Again, I'm going from memory but I think it's around
 5
    5 percent.
 6
               THE COURT: So .8 and you believe the level of
 7
    concern might be 5 percent?
 8
               THE WITNESS: 5 percent, correct.
 9
    BY MS. WELLS:
         Do you know if any other studies of the environmental
10
11
    impact or other studies have been done with respect to the
12
    landfills?
13
         There's been several studies over the last several years,
14
    yeah.
15
         Okay. And any indication as far as you are aware of any
    concerns with respect to methane levels?
16
          No concerns of the documentation that we reviewed.
17
18
          Now, we talked a little bit ago about the fact that you
    found out about this issue in late May of this year, 2024; is
19
20
    that right?
21
          Correct.
22
          And you first learned about it from OAEM?
23
          Correct.
24
          Can you tell us who initially took the lead in looking
25
    into this issue for the VA?
```

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So we have a safety department at GLA that usually deals
with these issues, they have environmental specialists on the
team that work with the inspectors, public health, regularly.
So that safety team took the initiative to start to have
communication, and start to kind of untangle what was going on.
They didn't know at the time either.
       So that's initially who took the lead.
     And at what point were you brought into the loop, if you
can recall?
     I was always in the loop. Just because of my position in
dealing with OAEM, dealing with developers, just to make sure
everybody had the same communication. Obviously, this was a
very concerning issue that came up, so I maintained -- I was in
the loop just so we could all be on the same page.
     Is it fair say you were sort of a liaison among everybody?
     Yes.
     So can you describe what steps VA has taken to address
this issue?
     So I think the first few weeks it was trying to
understand, you know, what are we facing, what is this
regulation, going through some investigation. It was clear
upfront during the beginning that this thousand-foot situation
existed so we started to map out our parcels and the most
urgent situation at the time was Building 210 because --
     What was the urgency there?
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Building 210 was -- they were applying for the building
permits, they were due to go into construction in August of
2024.
       So it was urgent that we untangle that situation so
there wouldn't be any delays, any delays in their financing.
This could have really caused a lot of mess if they couldn't
have gone into construction.
     So just to clarify, they wanted to start construction on
210 in September I believe you said?
     August.
     And so it was in May or June that they were putting in for
the construction permit?
     It was -- I don't know when they first put it in, but we
were aware of the situation the end of May because they found
out that they had a hold on the permit.
     Okay. Was there any effort done to start the process of
actually doing an environmental study or survey of the land?
     So we did.
       So we understood one of the requirements of this
regulation was the VA to commence efforts on this post-closure
report.
       So we put an emergency contract in place to begin that
work, very preliminary Phase 1 investigation.
       So we put that together I believe executed the end -- I
don't remember the exact date, but it was in I believe either
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1
    late June or July. Yeah.
 2
          Okay. Do you have any idea of how long Phase 1 is
 3
    supposed to take?
          So the Phase 1 under our current contract is more of a
 4
 5
    document review. A true Phase 1 ESA, environmental survey, you
 6
    know, coupled with the Phase 2 -- and we certainly have an
 7
    expert that deals in landfill matters advised us that it could
 8
    be one or two years to complete the full, you know, Phase 1,
    plus the Phase 2.
10
               THE COURT: So one to two years of Phase 1 and
11
    Phase 2?
12
               THE WITNESS: And Phase 2.
13
               THE COURT: Explain to me what Phase 1 is again.
14
               THE WITNESS: So Phase 1, from my understanding, is
15
    a review of, again, the documents, the data associated with,
    you know, the site, the conditions and certainly our expert can
16
    tell you more about the scientific I guess research that goes
17
18
    into it, but out of that you have a bunch of data that will
19
    then influence the Phase 2 work plan to do sampling.
20
               THE COURT: And is phase 2 what I'm going to think
21
    of as a work plan?
22
               THE WITNESS: Work plan. From my understanding,
23
    yes.
24
               THE COURT: And depending on what that work plan is,
25
    we don't have a necessary time frame, that work plan could be
```

```
1
    simply monitoring or it could be drilling additional sites or
 2
    it could be remediation work.
               THE WITNESS: Correct. From my understanding
 3
    there's several different results of that.
 4
 5
               THE COURT:
                            That's why I got an answer that it could
    be literally weeks, which I know it's not weeks, but it could
 6
 7
    be up to three or four years, that's what I initially heard.
 8
               THE WITNESS: Right.
 9
               THE COURT: Could it be that long?
10
               THE WITNESS: That's what I've heard, correct.
11
               THE COURT: Okav.
12
    BY MS. WELLS:
13
          Just to clarify, the three or four years would be the
14
    entire process -- am I right that Phase 2 is you come up with
15
    the plan that then will be implemented in a later phase?
16
          That's correct. The later phase is the sampling. It
17
    could be three to four years to just complete that prior to
18
    even being in a position to then complete the report or start
19
    generate that report.
20
          Then is it fair to say that at the time you start
21
    generating the report that would be Phase 4?
22
          I don't know if I recall a Phase 4.
23
          It will be the phase that comes under the actual work of
24
    collecting the samples? You have to analyze them and then
25
    generate a report?
```

```
1
    Α
          Right.
 2
          Anyway, okay.
 3
            To what extent did you start on the process of exploring
 4
    whether or not waivers or getting out from under these
    requirements is possible?
 5
 6
          So I think after we got the Building 210 situation
 7
    resolved and, you know, with the County, saying -- they lifted
 8
    the hold, they were able to get the building permit, we wanted
    to sit down and meet with the County and discuss -- again, we
10
                                                   They've been
    have six buildings that are in construction.
11
    issued building permits and they were issued building permits a
12
    couple of years, back so it was important for us to start to
13
    understand what does this look like for these buildings?
14
    can we implement, what kind of waivers, what kinds of
15
    exemptions exist for the buildings on campus now to allow us to
    remove the holds and for them to complete the process.
16
17
          Did you have a sit-down meeting with the people from the
18
    County?
          Yes. So we eventually had a meeting August 6th and
19
20
    discussed some of those scenarios.
          Who from the County was at this August 6th meeting?
```

- 21
- 22 There was Karen Gork, she's the main POC we have been
- 23 working with.
- 24 Is she in the Department of Public Health?
- 25 Α Correct.

```
1
          Who else you can recall?
 2
          Beverly Tway. There's -- I don't have last names, I have
 3
    first name, Felicia, Ken, that's all I can recall at this time.
 4
          Do you know if all of them were in the Department of
    Public Health or were there people from other organizations
 5
 6
    within the County there as well?
 7
          Those were the individuals from Public Health and I
 8
    believe there was another individual online from CalRecycle.
          Can you give us a description of what the conversation was
 9
    or the communications during this meeting?
10
11
          The main goal of the meeting was to, again, find out some
12
    kind of way forward with these buildings. The meeting -- I
    think there was a reiteration of -- we understood kind of,
13
    again, we got a rehashing of the regulation and what we were
14
15
    supposed to do in terms of a post-closure report.
            At one point of the conversation it did go into Public
16
    Health acted kind of surprised that construction hadn't stopped
17
    on campus and when I asked about what does that mean --
18
19
               THE COURT: Just a moment. Who was kind of
20
    surprised construction hadn't stopped?
21
               THE WITNESS: Public Health.
22
               THE COURT: So Public Health is surprised it hasn't
23
    stopped.
24
               THE WITNESS: Correct.
25
            I think I asked a follow on question about, you know,
```

```
1
    when discussions like that took place.
 2
            And at that point I said, If there's any expectation
    that construction needs to stop, that needs to be in a formal
 3
 4
    -- in writing in a formal letter to us.
            And that's when Public Health mentioned that, you know,
 5
    sometimes they do issue cease and desist on these types of
 6
 7
    matters.
                  BY MS. WELLS:
 8
 9
          And during the course of the meeting on August 6th did you
    raise the imminent opening of Building 401?
10
11
          I did.
12
          And what was the reaction from the County to that?
          I don't think there was a lot of solutions to that
13
    situation, 401, 402. I did mention the impact on, again, we're
14
15
    building housing for homeless veterans and these units are
    going to -- there is an expectation that these units are
16
    opening in the next few weeks. So no solution at that meeting.
17
18
                        (Reporter Clarification.)
19
               THE WITNESS: No solution.
20
                   BY MS. WELLS:
21
          So, after the August 6th meeting is that -- what happened?
22
    The August -- is that when the August 21st letter was received?
23
          Correct. At the request of, again, finding some kind of
24
    solution on the way forward, the County did send us a letter
25
    response with some -- so I would say some options. It's more
```

```
of a corrective action plan on August 21st.
 1
 2
          Okay. Do you recall what it is that the August 21st
    letter was asking the VA to do?
 3
 4
          There is multiple parts with multiple timelines.
            The first part of it had more of a requirement for the
 5
    post-closure land report to be done within one year, so
 6
 7
    basically it needed to be completed by August of 2025.
 8
          And based on what you know, to what extent is that a
    realistic deadline?
          That is not a realistic deadline.
10
11
          Have you had any further conversations with the County
12
    since receiving this letter?
13
          I did. So we received this letter on August 21st.
                                                              I
14
    talked to the County on August 26th, I think that's just this
15
    past Monday.
16
            Again, the most -- now most urgent situation is 401 and
    402 and a way forward.
17
18
            It wasn't necessarily this section, but there is -- I
19
    think it's Section 3 that goes into the County -- I think it
20
    says the County may lift -- yeah, the LEA may release holds to
21
    allow for completion of these buildings if -- you know, if the
22
    owner, which is the VA, makes progress towards submitting a
23
    post-closure report, but then there is also a compliance with
24
    27 CCR 21190(g) for both buildings. That's concerning. If you
25
    pull up Section 21190(q) there is seven different subsections.
```

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1 through 5 are design specifications.
       So my concern was how do we move forward with completed
buildings if they have to meet some designs or redesigning the
foundation of the building. How do they go forward?
       So I wanted that clarification from the County so I
could better understand.
     When you asked that question, what was the response you
qot?
     So the response I got was basically we should ignore 1
through 5 and that really focus on 6 and 7.
       And 6 and 7 are the requirements for these methane
monitors that can be installed in some fashion around the
building.
     So is it fair to say that your takeaway is that the County
was saying for the buildings that are either already occupied
or these new ones coming online, all that would be required
would be the monitoring pieces of it?
     That was from the conversation. I did not receive any
follow-up in writing.
           THE COURT: That's what I was going to ask you.
                                                            In
other words, if those kinds of commitments are going to be made
they should be in writing. You should be able to rely upon
them both from the County's perspective and VA's. Do you have
that in writing?
           THE WITNESS: I do not. They followed up with a --
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it was like a spec sheet, specification sheet, for methane
monitoring equipment that they were supposed to send with this
initial response letter.
       So they followed up and sent me that, but never revised
this memo to reflect our developer for 401 and 402 to ignore,
you know, 1 through 5 on Section G, and only focus on 6 and 7.
There is no follow-up with that.
              BY MS. WELLS:
     Have you had any further communications with the County
since the 26th?
     No.
     Okay.
           THE COURT: Will they supply, to your knowledge, a
letter so that we can rely upon this concerning 6 and 7? Have
you asked them to give you something in writing?
           THE WITNESS: I followed up in an e-mail and I said,
"Per our conversation, 1 through 5 is not -- just so I
understand, 1 through 5 does not apply and that we are to focus
on 6 and 7." I didn't get a response.
              BY MS. WELLS:
     Do you know if the current hold on the construction would
also apply to temporary supportive housing?
     I do not know.
     And I know you are aware of the placement for the
schedule.
```

```
1
               MS. WELLS: Maybe if we can pull up 1616, briefly.
 2
                   BY MS. WELLS:
          Do you know, Ms. Black, looking at this, we have a
 3
 4
    construction start date in I believe the fifth column, the
    middle column.
 5
 6
          Correct.
 7
          Do you have any sense of when the building permits would
 8
    have been requested for those buildings that were -- you have
    start construction dates, for example, for MacArthur Field
    Phase 2 in November of 2023?
10
11
          I don't know exact dates for these buildings, but I would
12
    assume the permits are applied for before construction can
13
    begin.
          Do you know if it's possible whether or not the
14
15
    construction permit would have been requested after May
    of 2023?
16
17
          I did review -- during this process the developers did
    send in their list of permits and I don't know, I think it's
18
    Public Works that has an online system that you can review
19
20
    permits.
21
            So we had all of the developers pull kind of like a
22
    screenshot within the system to look at when permits are first
23
    pulled and then the status.
24
            At that point you could see that all of the permits --
25
    their status is either in hold, active, and inactive, et
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cetera.
         My question though is do you know whether or not any
    building permits were requested after the May 2023 letter was
    sent?
         I would say I don't know which ones, but I would say they
    were pulled after 2023. And to be a little bit more specific,
    I do know that the County placed holds on all permits starting
    April of 2024.
               THE COURT:
                           Just a moment.
                                           So let me summarize, so
    I'm certain I understand. That is for all of these six
    buildings in construction, obviously permitting had to take
    place before 2022 and 2023, because that is the range of the
    six buildings under consideration.
            But also, of course, in construction additional permits
    are pulled. And you have been able to find some number of
    permits, whatever those are, that were pulled after the
    May 2023 letter?
               THE WITNESS: I would say so, yes.
                  BY MS. WELLS:
         Whether you say "pulled," what do you mean?
         Requested.
               THE COURT: Now, are their holds on permits at the
23
    present time on any of these six buildings under construction?
               THE WITNESS: From my understanding all of them on
    hold. Except for 404. 404 is not on hold due to the fact they
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1
    are outside of the thousand foot radius.
 2
               THE COURT: I'm going to write this down. So holds
 3
    are on all permits except Building 404. Which means they can't
 4
    proceed, can they? Well, strike that.
            They may be able to proceed on the prior permits, but
 5
 6
    they can't proceed towards completion on any new permit they
 7
    are pulling, like for plumbing, et cetera?
               THE WITNESS: I'm not really clear how that
 8
 9
    interfaces. If they pull another permit, will it just have
10
    that hold status and they can continue? That's what it seems
11
    like.
12
            I'm not really that sure.
13
               THE COURT: I'm not sure anybody know. We will find
14
    out.
15
            Counsel?
               MS. WELLS: I have no further questions.
16
17
               THE COURT: Cross-examination?
18
            And then we will call Barbara Ferrer back so she's not
    inconvenienced.
19
20
                            CROSS-EXAMINATION
                  BY MR. SILBERFELD:
21
22
         Ms. Black, you first learned about this around May 29th
23
    and you described the circumstances of that.
24
            Was the first meeting between anyone at VA and the
25
    County on August 6th?
```

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1
    Α
          Correct.
 2
          Okay. And tell us what happened between May 29th and
    August 6th, would you?
 3
 4
          So between that time we were -- during the -- I would say
    the month of June, trying to, again, have a look into what the
 5
 6
    situation pertained to. We had not understood the situation --
 7
    we had never been through the situation before, so starting to
 8
    look into the regulation, starting to look at what is affected.
            So having that communication, looking at some of those
    situations, like I said, Building 210 was the number one urgent
10
11
    matter, and communications regarding that was primary,
12
    understanding that we needed a post-closure report, started the
13
    procurement process to put that together.
            The discussion with the County was primarily with the
14
15
    Building 210 and trying to get that hold released.
16
          And you accomplished that?
17
          We accomplished that.
18
          When was that exactly?
          I don't have the date off -- I would say prior to --
19
20
    Q
          What month?
21
          I would say in July.
22
          All right. And so the month of June was spent largely
23
    studying the problem, trying to catch up with what the issue
2.4
    was; is that a fair characterization?
25
          That's correct.
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1 Q Then in July you solved the Building 210 issue?
```

- 2 A Uh-huh.
- 3 Q Was there any outreach by anyone on the VA side to the
- 4 | County at any time before the outreach that resulted in this
- 5 | August 6th meeting?
- 6 A Yes.
- 7 | Q Okay. When was that done for the first time?
- 8 A That was done I want to say in late June, so June 20th or
- 9 so.
- 10 Q Tell us about that, would you.
- 11 A That was done by the GLA Safety Department. They had a
- 12 | meeting with LEA and talked through kind of, again, giving the
- 13 | LEA a history of the campus, and you know what we're doing in
- 14 | terms of veteran housing and laid the groundwork to have them
- 15 understand. That was the number one discussion.
- 16 Then the follow-up discussions with me with the LEA was
- 17 | regarding Building 210.
- 18 Q That was in July?
- 19 A That was in -- yeah, in July.
- 20 | Q And the person at the safety department that met with the
- 21 LEA is who?
- 22 A That is Joe Olson.
- 23 Q Sorry?
- 24 | A Joe Olson.
- 25 Q What is Mr. Olson's position?

- 80 1 He is an environmental -- I don't know his exact position, 2 but it's an environmental specialist. So he has some technical knowledge about these subjects, I 3 4 gather? 5 Correct. 6 All right. Who did Mr. Olson meet with in June? 7 Karen Gork. 8 And was there some output from that meeting that was relayed to you or anybody else at the VA? It was. It was basically the same as they put in the 10 11 letter, that the VA is responsible for putting together this 12 post-closure report and this was the expectation. 13 So, in other words, the letter you received around August 21st, which is hard to believe it's only a week ago, the
- 14
- 15 information in that letter about all of the requirements that
- 16 the VA would have to meet were communicated at least orally by
- 17 Ms. Gork to Mr. Olson in late June; is that right?
- 18 If the question is if the contents of the letter on
- 19 August 21st was communicated to Joe in June, that is not
- 20 correct.
- 21 Okay. So when was the content of the August letter first
- 22 communicated to anyone at VA orally or in writing for the first
- 23 time?
- 24 August 21st.
- 25 That's the first time you heard of that?

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That was the first time that the County provided some sort
of I would say flexibility.
       Again, we were looking for options to open buildings and
remove these holds concurrently with the understanding that we
are commencing on a process to do a post-closure report.
     Did Mr. Olson give you or anybody else at the VA any
report of his conversations with Ms. Gork in late June?
     He gave me a summary of just a dialogue of it.
     Share with us what that summary was, would you please.
     I just -- I just mentioned that she reiterated the
requirement for the VA to produce a post-closure report.
     Okay. So the stance of the County that a post-closure
report, which might take years, was required was first
communicated by Ms. Gork to Mr. Olson in that late June
meeting; is that right?
     I would say that was not first, it was a -- we found out
about this issue in late May. And that was collectively, VA
found out about it late May and so that discussion with
Ms. Gork was a follow-on to that discussion to understand,
again, what the situation -- what the stance of the County was.
     So put another way, when you all found out about the
letter that was actually sent a year before, sort of like a
letter to Santa, right, addressed to the U.S. Government, when
you finally got that letter, that letter notified the VA that a
post closure plan or report would be required?
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1
          That's correct.
    Α
 2
          And that happened in early June of this year?
 3
    Α
          Correct.
 4
          And then a few weeks later Ms. Olson -- Mr. Olson, and
 5
    Ms. Gork have a conversation where Ms. Gork repeats the same
 6
    thing, she says, "You are going to have to do a post-closure
 7
    report."
 8
          Correct.
          And then the next thing that happens is you meet with
    folks from the County on August 6th, they tell you
10
11
    fundamentally the same thing, right?
12
          Correct.
13
          Then the letter comes on August 21st?
14
          That is correct.
15
          Do you happen to know why it is that the Court and the
    parties here first found out about this on August 2nd?
16
          I don't.
17
    Α
18
                MR. SILBERFELD:
                                 Thank you that is all I have.
19
                THE COURT: Counsel, do you have additional
20
    questions?
21
                MS. WELLS: Nothing further.
22
                            Counsel, any questions?
                THE COURT:
23
                MR. SILBERFELD:
                                 No.
24
                THE COURT: For the record, the Court's notification
25
    of this was simply from the parties that there might be some
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kind of impending development. There was no statement to this
Court about this issue.
           MR. SILBERFELD: There actually is an ECF filing on
August 2nd, No. 231.
           THE COURT: On August 2nd, right. Pull up that up
for just a moment, would you.
           MR. SILBERFELD: I can't.
           THE COURT: Well, he can. Pull it up and let's see
what that says, because that is I think on a Thursday before
the trial started. I was out of the state, I think I read it
on Friday -- let's just read what that says for a moment.
           MR. ROSENBERG: It's Docket 231.
           THE COURT: Pull it up on the screen.
           MR. ROSENBERG: I'm trying to.
           THE COURT:
                       There we go. Now, let's go down and
look at this for a moment. Hold on. It says the Court isn't
being informed of the thousand feet, let me read this.
       "Defendants Dennis Richard McDonough in his official
capacity as Secretary of Veterans Affairs, Adrianne Todman, in
her official capacity as acting Secretary of Housing and Urban
Development, Robert Merchant in his official capacity as Acting
VA Greater Los Angeles Healthcare System, and Keith Harris in
his official capacity as Senior Executive Homelessness Agent,
VA Greater Los Angeles Healthcare System (collectively
defendants) hereby provide notice to the Court of a recent
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1
    development.
            On Wednesday, July 24th, 2024, undersigned counsel at
 2
 3
    Department of Justice first learned of an issue regarding
 4
    landfill post-closure requirements that may impact the timeline
 5
    for the opening of housing on the VA's West Los Angeles Campus.
 6
    The Veterans of Affairs is still evaluating the issue and its
 7
    anticipated impact on development on the campus. In the
 8
    interest of transparency and because this development is
    relevant to the issues likely be go raised at trial, earlier
10
    today federal defendants produced documents regarding this
11
    issue to plaintiffs and intervenor."
12
            And during the trial this starts to develop into the
13
    present situation.
14
            Thank you very much. Could she be excused, counsel?
15
               MS. WELLS:
                            Yes. As far as we're concerned, Your
16
    Honor.
17
                            Thank you very much your courtesy in
               THE COURT:
18
    coming back the last couple days and if you'd call the Public
19
    Health Officer, Barbara Ferrer, back so if you have additional
20
    questions, let's get her on her way.
21
            And this would be continued cross-examination.
                                                             Thank
22
    you.
23
               MR. SILBERFELD:
                                 Thank you, Your Honor.
24
                      CROSS-EXAMINATION (continued)
25
    BY MR. SILBERFELD:
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So, Dr. Ferrer, I asked you a hypothetical question about
what if a mistake had been made. Has that ever happened in
your experience, that a letter of the kind we have been talking
about here, the first sort of blast letter from May of 2023,
was sent out in error?
     I don't know that -- that letter of May of 2023, was, you
know, the equivalent of a form letter sent to -- I sent --
using information from at assessor's office about who owned
those properties to try to make sure that they had the
information they should have had about what they needed to do
if they were going to repurpose or develop on that property.
       I think there is certainly going to be instances where
we identify something through a record, an assessor's office,
et cetera, and it actually is not accurate information.
       I don't have -- I don't know of any instances, but I
would venture to say that because we're pulling information off
of other records, that there can be some inaccuracy, yes.
     When that happens, what happens to the hold that a letter
of that kind otherwise initiates?
     Well, the hold would come when the entity that is
identified as being the owner of that property applies for a
permit.
       And I'm assuming that, should that situation arise where
somebody receives a hold because they are not in compliance
with an LEA requirement, the State laws around solid waste
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management, that they would, in fact, notify -- let's just say
hypothetically they got the notice, but there is no disposal
site on their property.
       So they are being misidentified as having a disposal
site, they don't have a disposal site. I'm sure that within
days of verifying that, in fact, the information is wrong, the
hold would be removed.
       I mean, again, the process for us placing the hold,
we've asked those holds to be placed. The process for removing
them sits with other departments.
     All right. So the blast letter -- I don't mean it
demeaning --
     No, no, no.
     -- it was sent out to a number of people?
     70 entities.
     Right. Including the VA?
     Including the VA.
     And that, if I understand it, really shifted the burden
onto the VA to respond and say either we don't have a disposal
site, or here is how we're going to address these issues.
       Is that how it works?
     I think that the obligation to know what the law is if you
have a disposal site on your property is on the person who owns
the property or the entity that owns the property, that is not
on the Department of Public Health.
```

The entity that owns the property has an obligation to know what the laws are.

We were being proactive, noticing that some people were not following the law, whether they didn't know it about it or they just chose not to follow it, I don't know, but we were being proactive in sending that letter.

But the obligation to know what the rules are around developing property that has a landfill or disposal site on it really falls with the owner of that property.

Q So, are we all to understand that the mailing of the letter in May of '23, the blast letter, that went to the VA, even though they didn't receive it, that that blast letter was a statement by Public Health as the administrator for the LEA -- or as the LEA I guess, that a violation of law existed on the VA property?

A No. It was an information -- we had no idea whether there were any circumstances on any of those properties that were in violation. There is nothing in that letter that speaks to a known violation.

It says, "If you choose to do activities, repurpose, build, et cetera you must follow the law. Here are the relevant laws that must be followed."

We would have no idea whether or not at any particular property they were repurposing in order for us to send that letter.

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So coming forward from that original mailing to this
summer when there were meetings and letter sent and so forth,
is it now the case as we speak today, that Public Health as the
LEA for CalRecycle, I'm not even sure what that, but we can
talk about that. That Public Health as the LEA for CalRecycle
is of the view that the VA property as it relates to these
sites is in violation of the law unless that violation is
corrected?
           The October -- I mean, the August letter that spells
     Yes.
out the pathway for continuing to meet the goal of being able
to house people on that property is, in fact, noticing the VA
that they are, in fact, in violation, and that this is called a
compliance letter, here is the pathway to become compliant.
That is the intent.
       The intent isn't to hold up construction. The intent is
to meet the obligations under State law of assuring the safety
on sites where you have a disposal site.
       In this case those legacy sites that were closed without
going through any proper processes.
     So having spent a little time with certain people from the
VA in the last 24 hours about this, I think I understand that
they have a different view, which is that there is no hazard
out there, that there is no problem out there, and they have
documentation to establish that.
       Is there not an expedited way of doing that that doesn't
```

take years?

A There are two processes that have been laid out.

The one process is that you have to go through and complete a planning document that is required by the State that actually checks all of the boxes to make sure that there really are no problems at the site.

Q Right.

A It's a rigorous process on purpose because everybody knows that given the waste -- that we don't know exactly what waste was disposed of and we don't know under what circumstances that waste was disposed, like how did they build out that site, that is probably a very appropriate requirement that the State asks when people are going to be developing on those sites.

I think if we were -- in hindsight, we would have wished that when those sites closed they closed appropriately, so that we wouldn't have to go through this long planning process.

And long is really dependent. The length of that planning process is dependent on what you find at that site.

So that is why I know people have said, oh, it could be four years, it could be six years it, could be one year, it really depends on what's on that site as to what kind of mitigation you are going to have to put in the plan to address any of the potential safety issues that might be raised if you are going to develop on that property.

Q And there is no expedited means of doing that?

A Well, I believe we have set forth the process that adheres to the State regulations and allows for us to move quickly pending, of course, the submission of plans.

I want to note that even on the compliance with Section 27 CCR, 21190 that 1 to 5 that was noted, it was not do the mitigation, it was submit a plan to make sure that that building, in fact, is going to be a safer building if it needs to be a safer building.

All of these are just documents that need to be reviewed so that, in fact, they can been approved and we can go ahead, put in place the essential mitigation on doing the monitoring for methane, and then you would be able to move forward. On the existing construction sites, the sites where construction has already started.

- 15 | Q I think we've already talked about no new construction --
- 16 | A No new construction.

1

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12

13

- 17 | Q -- can begin inside the circles in the diagram?
- 18 A Inside the circle until you complete the larger plan.
- 19 Q Right. But the rest of the campus is unaffected by this?
- 20 A Exactly, exactly. I mean, there are other obligations on
- 21 | the rest of the campus, but not an LEA obligation.
- 22 Q Right. And from the time a package of documents arrives
- 23 at your offices, roughly how long would it take for your
- 24 | offices to review and decide whether, in fact, there is not a
- 25 | problem out there and everybody can move forward?

A Yeah. I think it depends on the documents and which section of the requests we're going to be asked to review.

You know, obviously when we talk about the post-closure land use plans, those are very extensive and require more time to review. On the monitoring for methane, those would be much quicker reviews.

Again, usually what happens when plans are submitted is the time -- the time that is most unpredictable is how much back and forth we have to do.

We request things, we get documents, they're often -they may not be complete, we have to go back, the site manager
has to go back, has to come back again, there has to be a
subsequent review.

I think we have laid forward a pretty straightforward plan on what is required. It is in State regulation, our folks, as you've noted, have been meeting since May to try to figure out how we can, in fact, help make sure that we are able to move forward putting in place the safety requirements under State law.

- Q I think you said earlier that you as the LEA are not in a position to waive these requirements?
- 22 A We're not.

- Q Is CalRecycle in a position to waive these requirements if we were to ask them?
- 25 A I don't know that CalRecycle is in a position to waive the

```
1
    requirements. My understanding is CalRecycle certifies the
 2
    Local Enforcement Agency.
 3
            Once we are recertified, CalRecycle can advise us, they
 4
    can give us technical assistance, but the ultimate decision
 5
    rests with the Local Enforcement Agency.
 6
            There is a process set forth to apply for that
 7
    exemption, but as I have noted -- again, anybody is allowed to
 8
    go ahead with that exemption, that exemption process looks to
    me to be a fairly lengthy process.
10
          If I wanted to go on a fool's errand and ask CalRecycle
11
    for a waiver, who would I ask?
12
          I would imagine you would go to the administrator at
13
    CalRecycle and make that request.
14
          Do you know who that is?
15
          I don't.
16
               MR. SILBERFELD: Thank You. No further questions.
               THE COURT: Counsel, do you have additional
17
18
    questions?
            Bridgeland, do you have any questions? At any time of
19
20
    course, for my record, Bridgeland's remained silent, but has
21
    been here on all occasions though, so the record reflects that.
22
            Take your time.
23
                    REDIRECT EXAMINATION (continued)
24
                  BY MS. WELLS:
25
    0
          Dr. Ferrer, I think we're a little bit confused by
```

1 something you just recently said. 2 Okay, sorry. So it's unclear to us who actually -- where the authority 3 4 to waive any of these requirements would lie, because on the one hand you said it would have to be up to CalRecycle, but 5 6 then you also seem to imply that they would then give you, the 7 LEA, the ultimate authority to do so. So which one is it, is 8 it CalRecycle or LEA? Well, CalRecycle certificates the LEA and we get audited 9 10 every year by CalRecycle to make sure we're performing our 11 duties as an LEA. 12 The way CalRecycle could, in fact, weigh in on the role 13 of the LEA would be to not certify us and then there would have to be a different local enforcement agency that got certified 14 15 by CalRecycle, but we are certified by CalRecycle. My understanding, but I can ask counsel to verify, my 16 17 understanding is that because we are now certified as the Local 18 Enforcement Agency, we have the ultimate authority as the Local 19 Enforcement Agency, but in having that authority we have to 20 adhere to State law. 21 So, like the question about can you waive State law, I 22 will ask counsel to answer. My understanding as the LEA is no, 23 we cannot waive State law. 24 Doesn't the law allow for some exemptions?

There is a process to request the exemption and you would

```
1
    have to turn in the documentation that is required to go
 2
    through the exemption process. So, yes, there is an exemption
    clause, but there is a process to review and then grant the
 3
 4
    exemption.
          The ultimate authority to grant the waiver would lie with
 5
    the County as the LEA, right?
 6
 7
               MS. JENSEN: So we're talking about State law.
 8
    LEA can't, you know, go against State law. You would have to
    ask the legislature to change the law.
10
            So you're asking if we can waive State law? The LEA
11
    can't waive State law.
12
    Q But assuming --
13
                          (Inaudible whisper.)
14
               MS. WELLS: Actually, the question was to Dr. Ferrer
15
    because she's the one who has been sworn in.
16
               THE WITNESS: This seems like a legal question that
17
    counsel --
18
    BY MS. WELLS:
          No, but it's what's your understanding of what you can do
19
20
    in your role here?
21
    Α
          Yes.
22
          So I understand there is State law and that the LA has to
23
    comply with State law, but if State law allows for an exemption
24
    and allows the LEA to make the final determination of whether
25
    or not an exemption applies, it would seem to me, I mean, how
```

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is it wrong then that you don't have the ultimate authority,
assuming all of the process is followed, to actually issue the
exemption?
     I do have that authority, but you have to go through the
process to request the exemption.
       So what I think our team suggested was that's a
lengthier process than the path we've laid forward, but
obviously there is an exemption process and the VA could make a
decision to actually go through that exemption process and we
would then honor your request to review those documents and
comply with that process to request the exemption.
       So I'm sorry if I messed that up, but you are absolutely
right, there is an exemption clause, there is a process that
goes along with it.
       If that is something the VA wanted to pursue, you are
welcome to pursue that.
     Thanks for clarifying that.
       You stated a while ago that the landfills were not
properly closed.
       Am I repeating that right?
     That there was no verification on the, you know, like the
process for closing the landfills was not in place at the point
that these landfills were closed.
     Right. So my question to you, so how when the landfills
were closed in 1968 and 1974, is it fair to say that they were
```

```
1
    not properly closed pursuant to a State law that did not come
 2
    into effect until many years later?
          We just would assume without that documentation, that they
 3
 4
    went ahead with that entire process, that they may not have
    been --
 5
 6
          What --
 7
          -- that they may not have been properly closed.
 8
            So the way the regulation is set up, is if they were one
 9
    of these legacy sites, would you have to then go through and
10
    complete that post-closure land use plan, which allows to you,
11
    in fact, then go ahead and verify that the safety concerns that
12
    might have come about because they were not necessarily covered
13
    by those regulations because the regulations weren't there,
    have, in fact, been addressed.
14
15
          And --
16
          But, again, this is State law, so. And that process was
17
    set up by the State.
18
          And this requirement is in effect even if at the time the
19
    landfills were closed in accordance with all appropriate laws?
20
          Whatever the laws were in place at that point in time.
    Yes. This is the State law.
21
22
          And even if there had been studies between that time and
23
    the present to indicate that there's no concerns with respect
24
    to methane levels in particular?
```

Right. I think the State law sets out the path to

```
1
    actually ensure the safety of any reuse on that property,
 2
    subsequent to the passage of Title 27.
          Now, can you just remind me again of what the date is of
 3
    when this law went into effect?
 4
          I believe it was in 1988, but I don't know the exact date.
 5
    But I know -- I'm pretty sure the year is 1988.
 6
 7
          So then with respect to all of the construction that has
 8
    happened on that West LA Campus between 1988 and the time that
    the hold went into effect in April, all of that was approved
    notwithstanding the existence of this law?
10
11
          I wouldn't know what approvals were granted prior to the
12
    projects that are in front of us now. So we would have to go
    back and look at our records about whether or not there was any
13
    involvement with the LEA before. I couldn't answer that
14
15
    question without going back.
          Do you know the extent to which there have been any
16
17
    construction permits that were issued between the time that the
18
    May 2023 letter was sent and when the hold went into effect in
    April of 2024?
19
20
          I would not have that information either.
21
          And to the extent that there might have been such
22
    approvals granted, how would you explain that?
23
          I would -- I mean, the -- many of the places -- many the
24
    departments where you are going to get the approvals did not
25
    have a mechanism for verifying whether or not there was
```

2

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11

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compliance with the LEA -- with the LEA and the regulations that are set forth by the State.
```

So we're trying to close that gap and identify those sites where there may be confusion about the obligations. So that when permits are pulled, then there is this hold while we all can look at whether or not this is site that needs to be in compliance with LEA.

Q It sounds like the County is just as confused as everybody else about what their requirements are based on that current explanation.

I don't think the County is confused at all about the

- requirements. I think the County is working really hard to
 make sure that those requirements, in fact, can get met and
 that we're identifying sites where there may be a safety risk
 and working with the owners of those sites to mitigate the
 risks.
- Q Then do you know if the hold on the new construction affects construction of temporary housing?
- 19 A I do not know the answer to that. I mean, I don't know 20 how you are defining temporary housing.
- 21 Q Temporary housing is housing that's not meant to be lived 22 in permanently.
- 23 A So, like what we would call interim housing, like 24 shelters?
- Q Not quite shelters, something more than shelters something

```
1
    that --
 2
               THE COURT: Let's say 400-foot --
               THE WITNESS: Yes. I think that would count as new
 3
 4
    construction, so I think that would, in fact, be covered.
 5
               MS. WELLS: Nothing further, thank you.
                                One last gasp, Dr. Ferrer.
 6
               MR. SILBERFELD:
 7
                     RECROSS-EXAMINATION (continued)
                  BY MR. SILBERFELD:
 8
 9
          Is there any dispute resolution mechanism in your process
10
    that would allow a property owner to come in and say, This is a
11
    big mistake, that doesn't requirement compliance with all those
12
    very technical processes. Does anything like that exist?
13
          I don't know of what the legal recourse would be in terms
14
    of challenging either a requirement that the LEA is imposing.
15
            I do know that in this situation what we would hope to
    be able to do is if there are concerns we would hope that we
16
17
    would be able to address those concerns.
18
            And by just continuing our conversations, because as I
19
    said when I started this, there is not a single person on our
20
    team and not a single person on your team that doesn't want to
21
    see this housing built and occupied.
22
            And there's not a single person I believe that doesn't
23
    want this to be done safely. So I think it's in all of our
24
    interests to figure out how, in fact, we're going to work
25
    together and get this done.
```

```
1
               MR. SILBERFELD:
                                 Thank you.
 2
                            Thank you. I want to thank you for your
               THE COURT:
 3
    courtesy, you've been here most of the day and I apologize for
 4
    that. You may step down.
 5
            Counsel, why don't we take a recess and then call your
    next witness in 15 or 20s minutes. Thank you.
 6
 7
                           (Afternoon recess.)
 8
               THE COURT: Let's go back on the record.
 9
                   Counsel, if you're comfortable, we're back on the
10
    record, all counsel and the parties are present.
11
            Counsel, if would you like to call your next witness,
12
    please.
13
               MR. ROSENBAUM: We call Tony DeFrancesco.
14
               THE COURT: It's nice to see you again, sir.
                                                               The
    same oath applies that was previously administered.
15
16
            Do you recall that oath, sir?
17
               THE WITNESS: Yes.
18
               THE COURT: Thank you. You may retake the stand,
19
    please.
20
                   Sir, once again, would you state your name?
21
               THE WITNESS: Anthony DeFrancesco.
22
                            Thank you.
               THE COURT:
23
                   Counsel, examination, please.
24
                           ANTHONY DEFRANCESCO,
25
                      having been previously sworn,
```

```
1
                          testified as follows:
 2
                        FURTHER DIRECT EXAMINATION
 3
    BY MR. ROSENBAUM:
 4
          Nice to see you again. How are you, Mr. DeFrancesco?
 5
          I'm doing okay.
 6
          I know you've been here all day, I think, and nobody wants
 7
    you to have to spend a great deal more time here. Thank you
 8
    very much for your patience.
 9
            I just have a question or two. You remember talking to
10
    us when you were in court last about receiving a calling from
11
    Mr. McKenrick regarding the tape?
12
    Α
          Yes.
13
          And then you told us that you spoke to someone in the
14
    athletic department at UCLA?
15
          Yes. I -- yes.
          And roughly when was that, was that in January of 2021?
16
17
          Yeah. That was generally the week of January 25th of
18
    2021.
19
          And can you tell us, please, with whom you spoke?
    Q
20
    Α
          There was a -- in the athletic department or in general?
21
          Let's start with the athletic department?
22
          It would be Matt Elliott.
23
          Anyone else?
24
          Derek Doolittle.
25
    0
          Can you spell Mr. Doolittle's first name?
```

```
1
    Α
          D-E-R-E-K.
 2
          And can you spell Matt's last name?
 3
          E-L-L-I-O-T. [Sic]
    Α
 4
          Anyone else in the athletic department?
 5
          Not that I'm aware of.
 6
          Help us out a little bit here, who is Mr. Doolittle?
 7
          He was the associate athletic director for facilities.
          And who is Mr. Elliott?
 8
          He was the senior associate athletic director who had
10
    oversight for the baseball program.
11
          Anyone else in the athletic department about this matter,
12
    even if it's a little bit later than the calls -- strike that.
13
            You made your calls immediately to both Mr. Elliott and
    Mr. Doolittle?
14
15
          During the Friday before the January 25th, so it would be
    the 21st or -- no, that Friday, there had been some social
16
17
    media posts with the video and some e-mails sent out, so the
18
    strategic leadership -- I'm sorry, the leadership of strategic
19
    communications office put together a call on that Friday with
20
    various members from the athletics, myself, the Chancellor
21
    office, and the Government community relations office to review
22
    the situation of what was being publicized.
23
          When you say "the video," you mean relating to the tape?
```

25

Yes.

```
do I have that right?
 1
 2
          Yes.
 3
          And Mr. Elliott is on the call?
 4
    Α
          Yes.
          And Mr. Doolittle is on the call?
 5
 6
          I don't know for sure but -- about Derrick, no.
 7
          Anyone else on the call from UCLA you can remember from
 8
    the athletic department?
          No.
    Α
10
          Was Coach Savage on the call?
11
          No.
12
          Now you mentioned -- that's Chancellor Block, was he the
13
    Chancellor at the time?
14
          Yes.
          Was he on the call?
15
16
          No.
17
          No, you said?
18
          No.
    Α
19
          Was there anyone from his office on the call?
    Q
20
    Α
          Yes.
21
          Who was that?
22
          Yolanda Gorman.
23
          Can you spell that, please?
          Y-O-L-A-N-D-A G-O-R-M-A-N.
24
25
          You knew Ms. Gorman prior to this call?
```

```
1
    Α
          Yes.
 2
          Who's Mr. Gorman?
 3
          She's my supervisor.
    Α
 4
          At UCLA?
 5
          Yes.
 6
          Anyone else on the call?
 7
                THE COURT: Wait a minute. She's your supervisor
 8
    within the athletic department?
 9
                THE WITNESS: No.
                THE COURT: With the Chancellor's office.
10
                THE WITNESS: Yes. She's the Chancellor's chief of
11
12
    staff.
13
                THE COURT: Just a moment, Chancellor's chief of
14
    staff. Okay. Thank you.
15
    BY MR. ROSENBAUM:
          And so far you know what is the organizational tree
16
    between Ms. Gorman and Chancellor Block?
17
18
          Direct line.
19
          And anyone else on the call from UCLA?
20
          Mary Osako is the Vice Chancellor for strategic
21
    communications.
22
          For the athletic department or generally?
23
          For the university.
24
          And had you prior conversations -- strike that.
25
                   Had you had prior involvement with Ms. Osako?
```

```
1
    Α
          No.
 2
          Is this the first time you had ever been in conversation
 3
    with her?
 4
    Α
          Yes.
 5
          Anyone else on that call?
          There were representatives from the office of external
 6
 7
    affairs, government and community relations, and also from
 8
    strategic communications.
          Do you know the names of those persons?
10
          Not off the top of my head at the moment.
11
          Do you know how many other people were there from UCLA?
12
          Probably -- from my recollection there was probably half
    dozen folks, maybe eight.
13
14
                THE COURT: Other folks or total?
15
                THE WITNESS: Other UCLA staff.
16
                THE COURT: So how many on the phone call? 18, 14,
    12?
17
18
                THE WITNESS: I would say eight.
19
                THE COURT: Eight, thank you.
20
    BY MR. ROSENBAUM:
21
          How long did that call take?
22
          I don't remember.
23
          And did you understand your role as to mainly get
24
    directions from them as to what to do next?
25
          Yeah, I believe -- the intent of the call was for everyone
```

```
1
    to understand what the situation was, to assess what the risks
 2
    were, if there had been any other inquiries from the media
    about the tape, and also what the engagement would be with the
 3
 4
    VA.
 5
          Was anyone from the VA on the phone?
 6
          Not that call, no.
 7
          Then there was -- did you get a memo as to what to do
 8
    next?
          No.
    Α
10
          Did you have any further conversations with any of the
11
    persons from UCLA who you just mentioned about this matter?
12
          Yeah. We had a flurry of e-mails, conversations, the
13
    following week working on an announcement to announce the
    infields after I was made aware of earlier in the week that the
14
15
    VA would be looking to get the announcement about the Second
    Amendment for the infield out.
16
17
          And the plan was within the context of that video; is that
18
    right?
19
          The video brought forth the issue of needing to make an a
20
    announcement.
21
          Who made a decision to call the first phone call, this
22
    first UCLA phone call? Do you know who said let's have a phone
23
    call about this?
24
          I don't know.
```

It wasn't you?

```
1
               I made sure everyone was aware of it, the video.
    Α
 2
          So, you -- orally or in writing or both?
 3
                THE COURT: Counsel, I'm sorry, once again, describe
 4
    this video to me. I've heard the audio, I want to make sure
 5
    I'm not confused.
                       The video, what are we talking about?
 6
    BY MR. ROSENBAUM:
 7
          You can answer the question.
          As I recollect, the week preceding there was social media
 8
    posts and e-mails distributing a video clip of a meeting that
    it took -- that made mention of the infield and the Second
10
11
    Amendment.
12
          Okay. And just to complete the story, the Court had asked
13
    questions as to who at UCLA you contacted or knew about it.
14
    You've given us a number of names. Is there anyone else at
15
    UCLA who you reported to about this matter or whom you have an
    understanding knew about this matter?
16
17
          Not that I recall.
18
          Okay. And then did you subsequently have conversations
19
    with anyone at the VA about this matter?
20
    Α
          Yes.
21
          With whom did you have those conversations?
22
          I did have a meeting with Mr. McKenrick on Thursday the
23
    28th in the afternoon.
```

He explained to me that the intent of getting the VA publishing an announcement about the Second Amendment and

24

```
1
    infield with the target date of the week of February 8th
 2
    through the 12th, pursuant to two FOIA requests, one of which
    was going to be also returned or published that week also.
 3
          Did you have an understanding as to who made that FOIA
 4
    request?
 5
 6
          No.
 7
    Q
          Okay.
          I believe -- I'm sorry. I believe one of the FOIA
 8
    requests was from a gentlemen named Ryan Thompson.
10
          Anyone else?
11
          Not that -- no, I don't recall the other one.
12
          Okay. And did you meet in person with Mr. McKenrick or
13
    was it over telephone or Zoom?
14
          It was a Zoom call. I was working remotely from Arizona
15
    at the time.
16
          Was anyone else on that Zoom call besides you and Mr.
    McKenrick?
17
18
          No.
19
               MR. ROSENBAUM: Your Honor, I wanted to do
20
    everything we could to elicit the response that you sought in
21
    terms of who knew about this.
22
            I don't have any further questions beyond that unless
23
    the Court has specific.
24
               THE COURT: Only that I'm not certain what this
25
    video is again.
```

```
1
    BY MR. ROSENBAUM:
 2
        Can you describe the video in more detail, sir?
 3
                  Let me break it down. The audio that we have
 4
    heard, did that audio -- was that the audio accompanied the
    video?
 5
          I believe so, but I can't say for certain. You know, that
 6
 7
    was two and a half years ago.
               THE COURT: Just a moment. I assumed that this was
 8
    a separate entity, so I need to go back.
 9
            Is it your belief that this is -- the conversation that
10
11
    I heard, that this is also on video?
               MR. ROSENBAUM: Yes. I didn't know that, but that's
12
13
    what I'm learning right now.
               THE COURT: I'm learning it also. It's as simple as
14
15
    this: If this was a Zoom or something, somebody may have
    recorded it, I don't know. But this isn't a separate video on
16
17
    social media, this is a video, it sounds like, linked to the
18
    audio that I heard, but you need to ask that question.
    BY MR. ROSENBAUM:
19
20
          Is that your understanding, sir?
21
          I believe it is, but I'm not one hundred percent certain
22
    it is without having it in front of me.
23
          Okay. And around this time, there are media -- there's
24
    media interest about what is going on?
25
    Α
          Yes.
```

```
1
          Okay. And that media interest was going to the
 2
    communications department at UCLA?
 3
    Α
          Yes.
 4
          Okay. And so far as you know, did the Chancellor,
    Chancellor Block, ever learn about this matter?
 5
 6
          I can't say for -- that he did at that time, no.
 7
          But there was a reporting relationship between Ms. Gorman
    and the Chancellor?
 8
          Yes.
    Α
10
               THE COURT: What's her title again?
11
               THE WITNESS: She's the Chief of Staff for the
12
    Chancellor.
13
               THE COURT: Does he have other chiefs of staff, I
    don't know, two or three?
14
15
               THE WITNESS: Oh, no, just the one.
16
               THE COURT: Just the one. Okay.
17
               MR. ROSENBAUM: I don't have any further questions.
18
               MS. PETTY: No questions from the Government, Your
19
    Honor.
20
               THE COURT: So we don't want to call you back, let
21
    me look at my notes for a moment.
22
            So, once again, strategic communications for the
23
    university, what is that?
24
               THE WITNESS: Media relations, communications public
25
    affairs.
```

```
1
               THE COURT: And representative of external affairs,
 2
    what is that?
 3
               THE WITNESS: Government relations, Federal
 4
    community relations, Federal relations. But also it's
 5
    development, you know, fundraising.
 6
               THE COURT: I want to thank you, sir.
 7
            Counsel, anybody have any other questions?
 8
               MR. ROSENBAUM: No, Your Honor.
 9
               MS. PETTY: No questions.
                           Thank you sir, thank you very much.
10
               THE COURT:
11
            Counsel, your next witness, please?
12
                           The Federal defendants called James
               MS. WELLS:
13
    Lenzen.
14
               THE COURT: Lenden?
               MS. WELLS:
15
                           Lenzen, L-E-N --
16
               THE COURT:
                           Thank you. Sir, if you would come
17
    forward, please, and be kind enough to raise your right hand.
18
               THE COURTROOM DEPUTY: Do you solemnly swear that
19
    the testimony you are about to give in the cause now pending
20
    before this Court shall be truth, the whole truth, and nothing
21
    but the truth, so help you God?
22
               THE WITNESS: I do.
23
               THE COURT:
                           Thank you, sir. If you would please be
24
    seated. Then after being seated, would you state your full
25
    name?
```

```
THE WITNESS: My full name is James Donald Lenzen,
 1
 2
    the third.
 3
               THE COURT: Sir, would you spell your last name,
 4
    please?
 5
                THE WITNESS: My last name is L-E-N-Z-E-N.
               THE COURT: And is it James Donald?
 6
 7
               THE WITNESS: Correct.
 8
               THE COURT: The third?
 9
               THE WITNESS: The third.
10
               THE COURT: Thank you very much, sir.
11
                        JAMES DONALD LENZEN, III,
12
                         having been duly sworn,
13
                           testified as follows:
               THE COURT: Counsel?
14
15
                            DIRECT EXAMINATION
16
               MS. WELLS: Good afternoon, Mr. Lenzen. Carlotta
    Wells on behalf of the federal defendants.
17
18
    BY MS. WELLS:
          Can you please tell us what your current position is?
19
20
          I am an environmental compliance specialist for Veterans
    Affairs.
21
22
            I work for the department referred to as the
23
    Environmental Projects Office or under CFM, Construction
24
    Facilities Management.
25
      Where is your office located?
```

```
1
          I work a telecommute, if you will, and I work out of San
    Α
 2
    Francisco.
          How long have you been working for the VA?
 3
          In October, October 25th, it will be three years.
 4
          Where did you work prior to coming to work at the VA?
 5
          I worked in what I refer to like civilian corp, which is
 6
 7
    fundamentally working for environmental consulting firms.
 8
            My jobs mostly entailed management of landfills, both
 9
    preliminary assessments, site inspections, feasibility studies,
    post-foreclosure land use plans and the post-operations
10
11
    monitoring maintenance of landfills throughout mostly the Bay
12
    area.
13
          And for how long you were doing that kind of work?
          Specifically that type of work, I would say about 15 to
14
15
    16 years in a management capacity, and then prior to that I
    worked as an environmental chemist performing vapor sampling,
16
17
    monitoring, groundwater monitoring, some mobile laboratory work
18
    as well, in support of landfill maintenance, monitoring.
19
          So how many years total have you been --
20
          Collectively at least 20 of my 27 years.
21
          Have been related to issues relating to landfills?
22
                    I always had one or more of my projects, because
23
    I usually managed and operated different project sites, were
24
    associated with landfills.
```

And what experience have you had with either enforcing or

```
1
    implementing Section 21190 of the California Code of
 2
    Regulations?
 3
          Not in --
                        (Reporter Clarification.)
 4
 5
          Not in an enforcement capacity, but in a compliance
 6
    capacity.
 7
            I am familiar with the post-closure land use
    requirements associated with that particular Title 27 CCR and
 8
    its association with the proper post operations monitoring and
    maintenance of landfills specific to the contaminants
10
11
    associated with that landfill.
12
    BY MS. WELLS:
          What do you mean by "specific to the contaminants
13
    associated with the landfill"?
14
15
          So, a post-closure land use plan is the goal line of a
16
    long run.
17
            It's been referred to today as sort of provide this and
18
    you are good to go, but it is just -- it's the final planning
19
    stage of what is a longer process.
20
            Phase 1, for example, has been referenced, which is an
    environmental site assessment. And Phase 1 assessment involves
21
    a research level effort of all information associated with a
22
23
    landfill, what materials were buried there, when were they
24
    buried, how were they buried, what is the condition of
25
    landfill, are there any individuals that were present at the
```

```
1
    time of operations, what kind of information could they
 2
    provide.
            This information all comes into a summary statement at
 3
 4
    the end of that document that is referred to as RECs, R-E-C-S,
    and that is for Recognizable Environmental Concerns.
 5
 6
          This is all part of what you are calling Phase 1 of --
 7
          Phase 1, yeah.
          -- environmental assessment?
 8
 9
            In your experience, generally, long does that phase
10
    take?
11
          It takes from -- avoiding discussions of procurement,
12
    funding, and such, it would be about 120 days. And that is
13
    contingent upon how smoothly the different versions of that
    document go as it pertains to regulatory review.
14
15
            So you could have a draft version that is submitted to
    the regulator, and they could have 30 days to review, but at
16
17
    the end of those 30 days, they have comments. Those comments
18
    then go into a response to comments table where the contractor
19
    or agency or State government agency would respond in
20
    accordance to those comments and questions.
21
            Then they go back to the regulators saying: Do these
22
    meet your expectations and your needs?
23
            That is what is referred to as a draft final version of
24
    that document.
25
            Then they say yes or no, there could be additional
```

```
1
    comments, and then eventually you make it to final. And then
 2
    once it's finalized, then the document is over.
            So 150 days is ambitious, because it's suggesting that
 3
 4
    the regulator's approved it in the first round in 30 days.
 5
            But usually it's a little more.
            Following a Phase 1, if you have any recognizable
 6
 7
    environmental concerns, that becomes the starting point for a
    Phase 2.
 8
          What happens if there are no identifiable environmental
 9
10
    concerns?
11
          Then the conclusion of the Phase 1 is not to pursue a
12
    Phase 2, because in the absence of RECs there is no concerns.
13
            So if I do a literature check and I see no organic
14
    materials that could produce methane. I see nothing in the
15
    timeline for the documents in this case at this landfill, so
16
    50 years, that would cause anything to be investigated.
            Then I would say there are no RECs, there's no standards
17
18
    to compare the concerns against, therefore, there's no
19
    investigation to be performed.
20
         Okay. Assuming you were to get to a Phase 2, can you tell
21
    us briefly what would be involved in that phase and how long
22
    that would take?
23
          Once you establish the RECs, then Phase 2 appropriately
24
    would have a work plan.
25
```

So the work plan for a Phase 2 would describe where are

2

3

4

5

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```
you going to sample, how are you going to sample, what are the
applicable standards that you are going to compare the data to.
       So if you are doing vapor monitoring, for example, there
are standards that you compare them to.
       If there is groundwater interactions there are standards
that you compare it to and soil standards.
       There could be residential standards, it could be
industrial standards, it depends on what the future land use
is.
       In the case of methane, for example, which is the
primary question that comes up, standards are for a landfill
the 5 percent criteria as was stated earlier is for the
perimeter of the landfill, meaning that ambient methane
concentrations shall not exceed 5 percent per volume, and
that's what's called an LEL, or Lower Explosive Level.
       So methane gas is typically explosive between 5 percent
and 15 percent.
       Anything lower than 5 percent is not an explosive
hazard, anything above 15 percent is typically not an explosive
hazard.
       And so that is one of the criteria to determine the
starting point for concern, 5 percent per volume of air along
the boundary.
       The other criteria that is -- if there's any building --
```

for CCR Title 27, it's applicable primarily to buildings that

```
1
    are located on top of the landfill.
 2
            And these -- that concentration, the air within a
    confined area, like a building, is -- that criteria, the
 3
 4
    greatest is 1.25 percent per volume.
               THE COURT: Enclosed?
 5
               THE WITNESS: Enclosed, correct.
 6
 7
               THE COURT: 1.25.
 8
               THE WITNESS: 1.25, and that is CCR 2921, Title 27
 9
    per California Code of Regulations.
            And then, for example, as a sidebar, we have a study
10
11
    that took place underneath the footprint of what was then
12
    referred to as Lot 38, which is now referred to as the 402
13
    building footprint area.
            That study took place in April of 2021, and the findings
14
15
    of that study involved -- or I should say the sample design
    involved 19 sample locations pervasively spread beneath the
16
17
    footprint of what became the future construction area.
18
            Of the 19 samples that were collected, some were ambient
19
    some were subsurface, at multiple depths, by the way, so I
20
    think it was like 2, 5, and 10 if my recollection is correct.
21
          Actually --
22
          Do you want me to stop?
23
          Just because --
               MS. WELLS: Let me approach the witness, I think we
24
25
    have a copy of the study that you are referring to.
```

```
1
            We have identified it or marked it as Exhibit 1643.
 2
               THE COURT: 1643. Counsel, if you like I will
 3
    simply receive it.
 4
               MS. WELLS: Thank you.
               THE COURT: Received.
 5
                 (Exhibit 1643 received into evidence.)
 6
 7
               THE WITNESS: Thank you.
    BY MS. WELLS:
 8
 9
          Is this the report you were just referring to?
10
         It is.
11
        Okay. And you were mentioning some of the findings in
12
    that.
13
            Can you please point us in this report to the findings
    you were just referring to?
14
          Yes. Let's see. So the design for the study, it's kind
15
    of summarized on --
16
17
               THE COURT: Page 10?
18
               THE WITNESS: Yeah, page 10 is a good one, it shows
19
    a picture.
20
            You can see the sample locations, they are in red and
21
    green.
22
            And that is fundamentally the footprint of what became
23
    the 402 building area. Now, if you look --
24
    BY MS. WELLS:
25
    Q Let me stop you for a second. If you look at the map that
```

```
1
    is to your right --
 2
          Uh-huh.
 3
          -- the big one over there.
 4
          Oh, yeah.
    Α
          Can you identify for us where on the --
 5
 6
    Α
          Sure.
 7
          -- map is the building that you are referring to where
    these red and green dots are?
 8
 9
          Oh, fantastic. The cat loves this.
               THE COURT: Just point to it. Just point it right
10
11
    there.
12
               THE WITNESS: The big button? Okay.
13
            So we are -- let me orientate myself.
14
            So you see this area right here? This is what was
15
    referred to as Lot 38.
               THE COURT: Somebody move that. I don't think
16
    counsel -- would one of you come up here and move this back.
17
18
               THE WITNESS: Yeah, it's kind of angled towards me.
19
               THE COURT: Counsel -- I want counsel to see.
20
               THE WITNESS: So this area right here is the same
21
    area that you are seeing in -- on the monitor, and in those who
22
    have copies right here.
23
            Now, this study, this methane -- this subsurface soil
24
    and gas study was performed by the developers to determine if
25
    there was any potential impact to a gas well that was located
```

within 300 feet of that area.

Now, ironically they kind of accidentally did an awesome thing, because in their effort to determine if gas well had any impact on this facility site, they inadvertently took samples along this area right here, and that area right there is the perimeter of our landfill.

It just happens to be west of the site in question.

And so the data from that area, as well as the subsurface samples that were collected beneath that Lot 38, which is associated with Building 42, the highest concentration that was detected was .875 percent per volume, which is about 8,750 parts per million.

THE COURT: That's along the landfill?

THE WITNESS: That is beneath the surface of the area that the -- I have to look at the exact location, but it's associated with that footprint.

I have to read through and remind myself which one of these samples.

But the highest concentration in one of these samples was .875 percent, that is below the regulatory screening criteria for the 5 percent along the boundary, and it's also below the regulatory screening criteria for indoor air.

The way methane gas works is when you detect it in subsurface in concentration that low, it reduces in concentration as you rise up, it attenuates as it rises through

```
1
    the vadose zone, which is the dry soil, and then into the
 2
    atmosphere.
            So by the time it made its way even into ambient space
 3
    it would be probably be nondetectable.
 4
            So one of the things that a Phase 2 addresses is if you
 5
    have a concern it has to be present for you to evaluate it.
 6
 7
            So if you are going out you are getting zeros and zeros
    and zeros, and there's no standards in which it is exceeding,
 8
    it leads to you believe it's not an environmental concern or a
    concern to human health or the environment.
10
11
            After you write in work plan, deciding where you are
12
    going to study and then you go out and do samples, like in a
13
    way we've already done for this area here, then at the end of
    that, those conclusions between the Phase 1 and Phase 2 go into
14
15
    the post-closure land use plan.
                        (Reporter Clarification.)
16
17
               THE WITNESS: The post-closure land use plan, the
18
    PCLUP.
            That plan is based on the results of a Phase 1 and
19
20
    Phase 2.
21
            It's very -- it's different, I have never experienced a
22
    circumstance where a plan like that, the conclusions are laid
23
    out before the investigation has taken place, and, in the face
```

of data, that contradicts the conclusions that are being

24

25

suggested.

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So, for example, if there is no methane -- if there is
no methane generation issue, it's confusing to me why we would
be seeking it.
       Another thing -- I will give you another example.
       If you have metals concentrations that are in the soil,
you have to look at background concentration, because there is
natural geologic deposits of metals associated with
naturally-occurring minerals.
       So, if your concentrations are lower than background,
then it doesn't necessitate you doing anything about it because
you would have to excavate the entire hillside.
       So there's a certain logical structure to this process
and we don't jump, typically, to a planning document that
dictates certain actions without scientific evidence to support
that.
       That said, it's just a planning document. It's a
starting point. It's literally putting your feet in the
starter box, the gun hasn't even gone off yet.
       Because as soon as that document is approved, you have
30 years to implement it, then you have five-year review plans
that you have to provide as well.
       So it's not just you finish the post-closure land use
plan, and you are done, it's a process that goes forward
legislatively.
       So it's a very long process to get to that point,
```

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approximately, really realistically with the review, I would
say four to five years, to be honest, and then you are looking
at a lifetime commitment.
       It's a career situation once you have that in place.
BY MS. WELLS:
     So can you tell us if Phase 1 is underway the current
time?
     I don't know specifically, you would have to ask Chelsea
that question as far as that.
       But my understanding is that it's not, that there's some
preliminary data investigation going on, but the Phase 1 is a
very specific protocol that is dictated by ASTM methods, which
is American Society of Testing and Methods, and it's currently
now referred to as ASTM International, because they want to
sell their methodology to the international audience.
     Is it fair to say that, if at the end of Phase 1 once it's
completed, if there are no -- none of these concerns are
triggered --
     Uh-huh.
     -- that there would be a report to the County saying
there's no need to -- the recommendation would be there's no
need to get to a Phase 2?
     Yeah, they would have -- the document they would be
reviewing would say there are no RECs, there are no
recognizable environmental concerns.
```

```
1
          And based on -- well, let me back up a little bit.
 2
            In addition to this 2021 report that was prepared in
    relationship to the development of Building 402, have you
 3
    looked at any -- you, yourself, looked at any other studies
 4
    relating to environmental contaminant issues on the property.
 5
 6
          Yeah, there are studies going back into the early '80s.
 7
    Some of the materials that are associated with the site were
 8
    referenced as radiological, but it's important to note what
    type of radiological material.
            So tritium is the primary source of that radiological
10
11
    material. Tritium is an isotope of hydrogen.
12
            Just for a little background, generally hydrogen atoms
13
    have one proton and one electron circling it.
            Deuterium, which you may have heard about, it's usually
14
15
    heavy water for reactors, that has a neutron and a proton and a
16
    circling electron.
17
            And tritium, which is sometimes called hydrogen 3, has
18
    two neutrons, a proton and electron so it's highly unstable.
19
            Typically, it's just radioactive and stable enough that
20
    you can put a tracer in a person's body so if you are studying,
21
    like, someone who has a heart condition, and you want to see
22
    how their valves are functioning and if there's blocking of
23
    flow of blood, any clogging, then tritium is utilized.
```

reasons to determine health determinations.

So something that people knowingly ingest for scientific

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The presence of tritium in vials, like minutia amounts,
we're talking, like, less than a CC less than --
           THE COURT: You've got to slow down.
           THE WITNESS: I will.
           THE COURT: Say that again.
           THE WITNESS: The presence of tritium in a vial that
had already been utilized for its purpose is properly what we
would refer to as trace amounts, which is really like smears.
                   (Reporter Clarification.)
           THE WITNESS: Smears. Like smearing.
       And that amount is so nominal that it would probably
react with moisture and just become water, just become bound up
in water.
       Tritium itself has a half life of approximately
12 years. And when it decays, because that's what a half life
represents, the amount of time it takes to stabilize, it decays
into helium.
       And helium is an inert, noble gas.
                                           It causes no
problem, it's not an environment hazard.
       So this material was more than significantly dumped or
ladened into trenches during the 1960s.
       So we have well over 56 years between that time and this
time, and so tritium, for example, has gone through probably
four half life reductions into helium.
       So, I would be surprised if you could detect it today.
```

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```
Well, just so happens in 1981, the Nuclear Regulatory
Commission went out and sampled and found that there are trace
levels unconcerning to human health or the environment in 1981.
       In 1983, they backed that decision up again. And in
1999, there was a closure report that was for a portion of the
property associated with the Brentwood athletic fields.
had discovered some buried materials, so they went out again
and they said, not an issue.
       And then in 2000, that report became final.
       Most of that material is actually transported off site
so it's no longer there.
       Then in 2010, there was a study that was performed by
ALLWEST Geotechnical, the findings for that found that both the
radiological and something called volatile organic compounds,
VOCs, were all below what are referred to as PRGs, Preliminary
Remediation Goals for Region 9, which is California, region for
EPA standards.
       That means that for both drinking water -- I'm sorry,
yeah, for drinking water standards of the EPA standards and for
soil, it was below screening criteria that would be concerning
to human health and the environment.
       I think it was for unrestricted use as well. That means
residential, primarily.
                   (Reporter Clarification.)
           THE WITNESS: That means residential primarily.
```

```
1
    It's the most strictest, you know, criteria.
 2
            There's one stricter, but that's basically what they
 3
    were meaning.
    BY MS. WELLS:
 4
          Do you know if the 2010 ALLWEST Geotechnical report
 5
    addressed methane levels at all?
 6
 7
          It did not. At the time it was not a requirement and it
 8
    was not a concern.
            I do believe that -- I would have to get back with the
10
    information, I do believe there was some ambient samples that
11
    were collected, but I have not found that document
12
    specifically, just by word of mouth.
13
         Based on your assessment of these materials and what you
14
    know based on your experience, do you think there is a health
15
    risk to veterans being posed by the property --
16
          I do not.
17
          -- in those three circles?
18
          I do not, not at all. I do not.
19
            Methane does not produce itself in perpetuity. Material
20
    breaks down over time.
21
            And this methane is buried under -- or I should say this
22
    refuse, excuse me, is buried under 20 to 30 feet of soil, and
23
    probably some saturated soil.
24
            And this material was nominal when it was buried, it
25
    wasn't a lot of it is what I mean, a very small amount. And
```

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so, if you bury an apple, for example, and you come back
60 years later, good luck finding it.
       So this stuff has mostly been degraded. I would imagine
that whatever would be produced has been produced and is gone.
       I don't consider the facility or the site or 1,000 feet
around it an explosive hazard.
       And that's defensible by data.
           MS. WELLS: Let's pull up Exhibit 1639, which is the
August 21st, 2024, letter from the County of Public Health --
County of Los Angeles Public Health Department to Chelsea
Black.
           THE WITNESS: Okay. Thank you so much.
BY MS. WELLS:
     Have you had a chance to review this letter before today?
     I have, yeah.
     Can you just tell me, looking at it, do you have -- having
taken a look at it in some detail, I understand, do you have
any issues the way the letter is framed overall?
     As far as going from 10,000 feet down, the timelines
aren't reflective of the processing that leads up to the
documents that they are referring to.
       You know, one year, for a peak hold would really presume
that we have a draft ready to go and that it's about to be
submitted for review so that by the end of this year the back
and forth is completed.
```

```
1
            So, all of the time --
 2
          The one year is that the first bullet?
 3
          Yeah, exactly. Yeah.
            The first timeline it says, "Submission deadline
 4
 5
    August 20th, 2025, must be submitted."
 6
            There you go. That is not reflective of the time.
 7
            And I will be clear that legislatively required elements
 8
    by State and Federal law to lead up to the PCLEP, you don't
 9
    generate this from air, you have a lot of lead-up documents
    that go into it, as I already explained.
10
11
            So that was the first thing that stood out to me.
12
               MS. WELLS: Could we back up maybe even to the first
13
    page.
    BY MS. WELLS:
14
15
          Let's keep going under the timeline, I'm sorry.
          You're good. So moving forward from there, the second
16
17
    timeline, again this is coming from 10,000 down, I'll drill in
18
    more in a moment.
            The second deadline is September 20th, that is
19
20
    approximately a month.
21
            Compliant perimeter monitoring probes, and they cite the
    2925 CCR.
22
23
            In order to have a compliant perimeter monitoring
24
    program, you have to have a definition of where the perimeter
25
    is, because one of the stipulations in Title 27 CCR is that no
```

gas probe is to be inserted into the refuse, it has to be outside the refuse.

And so that would take a delineation effort or some kind of negotiation as to where that boundary would reasonably be held.

So, although the statement is easy to make, the actual science to get to that conclusion is much more extensive.

And I might add, aside from State and Federal law, the agency that oversees landfill regulations, which is CalRecycle, and the one that empowers the Department of Human Health to become what we refer to as the LEA or the Local Enforcement Agency, that agency itself has four sheets that detail the check-off and the must-have accomplished.

There's a preliminary sheet for different phases of the initial post-closure land use plan and then the final sheet.

In checking that off, it sounds easy, all you've got to do is check that off, but the questions are big.

So did you install this methane or this perimeter monitoring system properly?

I have got to do a huge study to determine the boundaries or negotiate the boundaries because we can cheat away if they allow us, so that's, like, an example.

Q Looking at the last bullet on the screen, the "no work may begin on plans submitted to the LEA without LEA approval," so that means that -- is that implying the plans themselves can't

```
1
    even be initiated?
 2
          That is correct. Yeah, so, well, I think this is a little
    bit of a typo, but what this means -- that's a funny one, I
 3
    didn't catch that.
 4
            What I think they mean is that implementation of the
 5
 6
    plans could not occur without LEA approval.
 7
            Because starting the plans is, you know, you could just
 8
    say, hey, we're moving on to the next phase.
            The internal draft version of the document does not
10
    require approval.
11
            It's the draft version that is submitted to the
12
    regulatory agencies.
13
          If we could go back up to the second bullet under number
    1, PCLUP submission.
14
15
          Uh-huh.
          You can see there it says, "To comply with 27 CCR a PCLUP
16
17
    must be submitted for the LEA review and approval before
18
    initiating any new development at the site. The PCLUP should
    include methane monitoring for all structures, including
19
20
    preexisting structures, within 1,000 feet of the disposal site
21
    boundary but still within the parcel boundary.
22
            Continuation of construction that has already commenced
23
    is contingent of the timely submission of PCLUP by August 20th,
    2025."
2.4
25
            Is it fair to read that as making an assumption there
```

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is, in fact, a problem with methane on this site?
     Yes. This is, you know, we always say we don't patch
tires that don't have holes.
       So if there isn't an issue with the landfill regarding
methane, like, for example, the Phase 1 determines that
negligible to no methane-producing materials were placed in the
site, it begs the question why it's a concern.
       You know, to use the tire analogy, I would be asking
where did you drive the tire, how often did you drive it, where
did it go, how did you drive it, all of that sort of stuff.
And if they say, yeah, it's been sitting in the garage for the
last three years, I probably wouldn't expect, you know, a
series of punctures inside that tire.
       So, in this particular case, this is a little cart
before the horse suggesting there is a problem that needs to be
mitigated and managed before determining that it even exists,
or even reflecting upon the data that we have to the contrary.
     Let's look under Section 3, Compliance, that is also to
page 2.
       And I think the second bullet says, "The LEA may release
holds to allow for the completion of the buildings currently
under construction if the owner demonstrates to the
satisfaction of the LEA diligent progress towards submittal of
the PCLUP."
     Uh-huh.
Α
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```
1
          How do you interpret that? What is going to be required
 2
    there for the VA?
 3
          This was a curious one, because there is a logical
 4
    incongruency, a logical inconsistency with this statement and
    other statements in the same letter and previous letters, which
 5
 6
    state that no building and no occupancy can occur until the
 7
    post-closure land use plan is included.
 8
            And so I was a little confused by this. I'm not sure if
 9
    they are suggesting the implementation of this methane gas
10
    monitoring system is in itself enough for them to remove the
11
    holds that LEA has on the Department of Public Works permits.
12
            And so, I was a little confused by this.
13
            The feedback I gave the individuals who seek this
    information from me, I was a little bit confused.
14
15
    sure, because in one breath, they say the PCLUP --
                           Just slower.
16
               THE COURT:
17
               THE WITNESS: I will.
18
            In one breath they say the post-closure land use plan
19
    needs to be completed before any future construction takes
20
    place or occupancy can take place, because they are holding on
21
    permits.
22
            And then in this breath they're saying install a methane
23
    gas monitoring system before, you know -- let me see, to comply
24
    with this statute, the CCR statute, but I'm not sure if this
```

means that they'll relieve the permit holds.

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I think this is just -- the way it reads to me, it just
says this is something we want, but I don't know if it's
directly related to relieving the permit holds.
       That's how I read it. I was confused.
BY MS. WELLS:
     In your experience dealing with post-closure land use
plans, and post-land use plan, or whatever.
     I understand.
     This PCLUP, whatever that means, and with respect to other
sites during your years, have you ever seen anything like this
letter from an LEA that the -- you know, similar to the
August 21st letter?
          To their admission, you know, the May 23 letter was
more of a form letter, and I smelt that, I kind of sensed that
when I saw it.
       This one, again, is assuming a problem. Kind of a
solution looking for a problem.
       In my experience, I worked mostly on base realignment
enclosure sites, which is BRAC in military circles, and we
follow -- this is kind of what we call circle of light, if you
will, and CERCLA, is a Comprehensive Environmental Response and
Compensation and Liability Act, that's a 1980 act.
       That sets forth the process by which you evaluate a
site.
       And in CERCLA, the first stage is a PA, or a preliminary
```

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1
    assessment, and that is roughly equivalent to a Phase 1.
 2
            The second is a site investigation, and that's roughly
 3
    equivalent of a Phase 2.
 4
            These are called pre-CERCLA activities. The reason why
    they call it that, is because if the second part, which is
 5
    similar to a Phase 2, results in no findings, then you don't
 6
 7
    enter the CERCLA program.
            That's really key. Because not every site that's
 8
 9
    investigated has a problem.
10
            So at that point, if it's not -- it's basically
11
    absolved. It's taken out of the program. They say thank you
12
    very much and you are done.
            If it was entered, it would enter into what's called the
13
    National Priorities List, and then it goes forward into how do
14
15
    we remediate this site?
16
            How do we manage the costs associated with remediating
    or a remedy for the site?
17
18
            Are we going to put a clay cover on it, or are we going
    to do a multi-layer soil cover?
19
20
            How are we going to manage this site?
21
            In the case I was just referencing two ways of managing
22
    landfills.
23
            Then you get into records of decision, interaction with
24
    the public, and that would then lead to a post-closure land use
25
    plan, and then a work plan that people would use to know what
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to check, how to monitor, how often to monitor, and what to
sample for and why, and set the stage for the next 30 years.
     But that is not what we're facing?
     That's not what we're facing today, but I'm just saying
the process is -- in our phase, we would kick off, if nothing
was found, before it entered our system.
       So the fact they are already at the post-closure phase
is confusing to me. It implies they have data that we don't
have access to.
           MS. WELLS: May I have a moment, Your Honor?
           THE COURT:
                       Certainly.
           MS. WELLS:
                       I have no further questions at this
time.
           THE COURT: Cross-examination?
                       CROSS-EXAMINATION
BY MR. SILBERFELD:
     Mr. Lenzen, you said Phase 1 of this process would take
roughly 150 days on average?
     That is ambitious, yeah.
     What if we really jetted it up, how short could it be?
       If you had all of the help you needed?
     Well, it's all contingent upon other people. I can do
what I can do. I can get the plan generated within 60 days
draft, once we have the award for that contract in place.
       Then typically it takes about 60 days for a contractor.
```

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And then we'd have an internal review process, but once we hand
it to the LEA, it depends on how long it takes.
```

O Sure.

- 4 A It could take 30 days, they could ask for 60. And how
- 5 | many back and forths, as was referenced earlier.
- 6 Q But the area of work that you could control in a Phase 1,
- 7 | having to do with this particular site, if you had all of the
- 8 | help you needed, money was no object, but time was, and we
- 9 | wanted it done as quickly as possible --
- 10 A Uh-huh.
- 11 | Q -- how quickly could your aspect of the work, you and your
- 12 team, get done?
- 13 A Well, I'm not the person who generates this for VA. I
- 14 | would subcontract it. I used to do it commercially. But, that
- 15 | said, it could be done in 30, but I will caution you that speed
- 16 does not always result in quality.
- 17 | Q Yeah, I'm not looking to cut corners.
- 18 A Yeah, exactly. I want to make sure the document searches
- 19 | are full and thorough and not pressed by time.
- 20 | Q You have done some looking recently, I gather, into this
- 21 property, and you are satisfied that a well-done Phase 1
- 22 | assessment ends this process, are you not?
- 23 A I wouldn't make that conclusion just single-handedly.
- I have not seen any data that leads me to be concerned.
- But, you know, there is an extensive amount of

```
1
    information about this site, you know, that was generated both
 2
    historically prior to development and then by the developers.
            So everything I have seen doesn't cause an alarm, but I
 3
    would want to see it summarized and I would want to see it
 4
 5
    evaluated by a team, other than myself.
            But yeah, me, cursory, no concern.
 6
 7
          So methane monitoring systems, which you have heard, I
 8
    think you were in the courtroom --
          I was all day.
          -- heard described, and I realize you have to figure out
10
11
    what the boundaries of that are, I get that.
12
    Α
          Yes.
13
          But once you figure out what the boundaries are, you agree
14
    with the County on what the boundaries are --
15
          Yeah.
          -- how long does a system like that take to install?
16
17
          Well, the LEA, the County, is requesting the installation
18
    of that system in the footprint of the buildings.
19
            They are not yet requiring, as I have read, the
20
    perimeter monitoring I referenced. That is a part of a
21
    post-closure land use plan.
22
            So there would have to be some serious discussions with
23
    the developers, it's a design/build effort.
24
            We would have to penetrate the subslab and we don't want
25
    to jeopardize the safety of the integrity of the building in
```

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1
    our efforts to install monitoring for methane.
 2
            But there is a lot of design/build. There is a lot of
 3
    description of how would you approach that.
            Like, for example, if I have to have someone install
 4
 5
    piping below the subfloor, is it a basement? Is it a crawl
 6
    space? Do I have to get a confined space permit?
 7
            Is it safe to even install it. I have to look at those
 8
    things.
            So it's involved, and it would be modifying already
    completed design documents.
10
11
            That is something to consider.
12
          Those conditions could vary depending upon whether there
13
    was a slab being used to build these buildings or something
14
    else?
          Yeah is it reinforced? I've got to do ground penetrating
15
    radar to find out where the rebar is, so I don't hit a rebar
16
17
    and just keep bouncing. You know, if I'm doing like coring,
18
    concrete coring, there is more factors.
            I know it's a sentence, but it's -- there's more
19
20
    involved.
21
               MR. SILBERFELD: That's all of the questions I have.
22
               THE WITNESS: Okay.
23
               THE COURT: Recross?
24
               MS. WELLS: Nothing further.
25
               THE COURT: Any other questions of the gentleman?
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1
            Sir, thank you very much.
 2
                THE WITNESS: You are welcome.
 3
                THE COURT: Counsel, would you like to call another
 4
    witness this evening?
 5
                MS. PETTY: Your Honor, Federal defendants call
 6
    Mr. Aaron Barger.
 7
                THE COURT:
                            Thank you.
 8
            Sir, would you raise your right hand.
 9
            Do you swear the testimony you are about to give, shall
    be the truth, the whole truth, nothing but the truth, so help
10
11
    you God?
                THE WITNESS: I do.
12
13
                THE COURT: Thank you, sir.
14
            Would you please be seated, it's just to my right.
15
            Watch this step.
16
            So would you state your full name, please, after you are
    seated?
17
18
                THE WITNESS: Aaron David Barger.
19
                THE COURT: Spell your first name.
20
                THE WITNESS: A-A-R-O-N.
21
                THE COURT: Your last name, sir?
22
                THE WITNESS: B-A-R-G-E-R.
23
                THE COURT:
                            Thank you. This would be direct
24
    examination by the defense.
25
                           AARON DAVID BARGER,
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1
                         having been duly sworn,
 2
                           testified as follows:
 3
                            DIRECT EXAMINATION
    BY MS. PETTY:
 4
 5
          Good afternoon, Mr. Barger.
 6
          Thank you.
 7
          Thank you for being here today.
 8
            So we have spoken a lot today about the technical and
 9
    scientific aspect of this landfill.
            But I want to now focus on the real world implications
10
11
    for the opening of housing for homeless veterans.
12
            Am I correct you are one of the developers of permanent
13
    housing on the West LA Campus?
14
          Yes.
15
          What developer are you associated with?
          The Core Companies and the ownership title is there
16
    McArthur A LP and MacArthur B LP.
17
18
          Does that correspond to Building 401?
          Yes. MacArthur ALP is 401A and McArthur BLP is 401B.
19
20
          What's your current position within Core?
21
          Development project manager.
22
          What are your responsibilities?
23
          I'm in charge of the day-to-day project management,
24
    overseeing the design and construction teams, leading to
25
    getting final building occupancy.
```

```
1
          Approximately, how long have you been involved with this
 2
    specific project as it relates to Building 401?
          Since July of 2023, July 1.
 3
          And just as a friendly reminder, just to speak slowly,
 4
 5
    because Terri, the court reporter, has one of the most
 6
    difficult jobs.
 7
            You are doing good, though.
 8
          I apologize, I will work on that.
 9
          Where are you currently in the development stage for
10
    Building 401?
11
          So with 401A, we have received our building permits to
12
    construct the building.
13
            We are about 95 percent complete with construction going
14
    through final inspections as of this week and next anticipating
15
    TCO next Tuesday, September 3rd.
16
                THE COURT: Expecting what?
17
                THE WITNESS: Expecting temporary certificate of
18
    occupancy.
19
                THE COURT:
                            There we go. Thank you.
20
    BY MS. PETTY:
21
          Can you explain what the purpose of a TCO is?
22
                It signifies that the project is substantially
23
    complete with construction, that the regulatory agencies,
24
    whether it's the County or city, or the project resides in this
25
    case, it's the County of Los Angeles, Public Works Department,
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1
    has approved that substantial completion of the project is
 2
    complete with certain punch lists items still remaining.
          With a TCO, does that allow veterans to start moving from
 3
 4
    to the building or is another step required in the process for
 5
    that to take place?
 6
          Typically, if TCO allows residents to move in to a
 7
    building.
          And is it correct with the TCO, it's temporary?
 8
          Yeah, temporary certificate of occupancy.
10
          So what is the next step in the process to get a final
11
    certificate of occupancy?
12
          When you get your TCO, there is typically a list of
13
    conditions to complete for the building inspector to come back
    out, check that you have completed those list of items, which
14
15
    is typically a short list of items, and so that process takes
16
    roughly a month, maybe two.
17
            Then once those items are complete, you call in for your
18
    final another inspection or a final inspection again for the
19
    building inspector to issue your final certificate of
20
    occupancy.
21
          And so once you have that final certificate of occupancy,
22
    are there any other steps in the process that need to take
23
    place with respect to the building?
24
          No.
```

So you have been here today for the testimony with respect

```
to the landfill issue, correct?
 1
 2
          Correct.
          And you are familiar with this issue, correct?
 3
 4
          As much as I can be. I have learned about it for the last
 5
    month, month or so.
 6
          Can you just briefly describe for us what your
 7
    understanding is of the landfill issue?
 8
          My understanding is that an area west of our project is
    now being defined as a landfill area and that state regulation
10
    has taken hold where the County Public Health agency is
11
    enforcing certain measures to be taken to address this now
12
    defined landfill.
13
          Can you explain a little bit what the impact of this
    landfill will have on the development of Building 401 at this
14
15
    stage of the process?
          Yes. So throughout the completion of construction as we
16
    have been getting close here, we have spoken to our county
17
18
    building inspector and brought up what we learned about this
19
    issue, raised it as it relates to TCO, if they would have an
20
    impact on receiving TCO.
            The feedback we received was that the TCO could still be
21
22
    achieved and obtained with conditions of removing the hold in
23
    order to get final CFO.
24
            However, as we have heard today, and over the last few
```

weeks, just speaking openly, I'm confused as to whether or not

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folks are going to be allowed to move in, based on the
    testimony we heard from the Public Health LEA today.
         And can you explain the impacts, and you went into this a
    little bit with respect to move-in date, if you are not able to
    get that final certificate of occupancy, if there is a hold?
         Chris Neale, who is here from Core Companies can speak
    more to the financing side of this.
            But as far as on the move-ins, and like I just
    mentioned, right now with TCO and move-ins being in question on
    my part, we have for the last six months been working with the
    Veterans Affairs office, our property management team, the LA
    County Housing Authority and New Direction Veterans in
13
    assembling 74 residents to be assigned to the units we are
    going to be providing.
            As of today we have 74 units assigned. We have 43
    homeless veterans that are ready to sign a lease.
16
               THE COURT: 43, right now?
               THE WITNESS: 43, currently.
            Today, if a lease was provided, they could sign it.
    we had TCO, they could move in.
    BY MS. PETTY:
22
         And for that remaining number to get up to the 74 number,
    are people currently waiting in line?
         Yeah, from the 43 to 74, we have those units, those
    applicants are finalizing their process with the Housing
```

```
1
    Authority, to be able to sign a lease.
 2
            So as of right now, roughly 26 of those are neither
    there or close to being able to complete their Housing
 3
 4
    Authority --
               THE COURT: So another 26 on top of the 43. You are
 5
 6
    already at 69 folks out of 73, aren't you?
 7
               THE WITNESS: 74, yeah.
 8
               THE COURT: Well.
 9
    BY MS. PETTY:
10
          You were present for Dr. Ferrer's testimony, correct?
11
          That's correct.
12
          Did you have any reaction to the testimony she gave today?
13
          Yes.
          Would you mind explaining some of your reactions?
14
15
          Sure. And I'm not an environmental expert, but I have
    been in real estate development for 29 years, so I have dealt
16
17
    with projects that have had environmental issues.
18
            So, but from her comments today, and just from the Core
    side, we had our Phase 1 for our project for MacArthur A
19
20
    completed in 2022.
21
            We had a Phase 1 completed for MacArthur Field B,
22
    Phase 2, completed in 2023.
23
            And in both of those instances, where records research
24
    was done, and the last gentleman that was up was talking about
25
    records research, there was -- our sites were not found to have
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1
    any recognized environmental concerns.
 2
            In addition, for MacArthur Field, Phase B, we submitted
    our building permit plan check documents, so plans documents.
 3
            We submitted that in roughly May, April/May of 2023.
 4
            And in December of 2023, we received our building
 5
    permit.
 6
 7
            So, during that process, plan check goes through the --
    in this case, it's through the County, and it goes through the
 8
 9
    Public Works Department. They have their building and planning
    divisions, they review all of our documents.
10
11
            And based on Ms. Ferrer's or Dr. Ferrer's comments
12
    today, being that the letter was submitted from them in May
13
    of '23, I was a little surprised that, you know, us getting our
    permit in December of '23, did not recognize that letter or at
14
15
    least, it was never brought to our attention that there was a
16
    potential issue.
17
          So is it fair to say that at no point the County flagged
18
    any issues for Core with respect to Building 401?
19
          They did.
20
            For our grading permit on 401 -- 401 B, our stormwater
21
    management system reached just to the west of our site and
22
    because of that, the County Public Works officer questioned if
23
    we were going to have an impact on the Arroyo, which is where
24
    this supposed landfill is located.
```

And so, we went through a number of e-mail

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correspondence and phone calls and documentation, we provided a
letter from the NRC that stated that our project would not have
an impact on the Arroyo.
       So, that process took us through public review from the
County, you know, to get to an approval our grading permit,
which we received the letter from the NRC in -- it was
September 26th of 2023.
       And we got our grading permit approval in October.
     Is there anything else you would like to flag today that
we haven't otherwise touched on?
     Well, there was a lot of talk about 401 A, and we're close
to opening the building and ready to house veterans.
       401 B has been under construction since December of last
year of '23.
       We have got our foundation already installed. We have
the walls already installed, our roof structure has been
installed.
       We're ready to start installing windows, and we're
planning on that -- receiving TCO at this time next year, so
between July and August of 2025.
       Secondly, not only did we receive our building permit
for 401 B, we received -- we submitted additional revisions to
our permit documents that went through review with the County
that those had been approved as well.
```

So, there has been a number of opportunities where this

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1
    issue with the landfill could have been raised, and it never
 2
    was.
            I think I can speak for most development companies, when
 3
 4
    I say when you go through that plan check process, or when you
    have a Phase 1 done, and that Phase 1 recognizes you might have
 5
    an environmental problem, you do go through a Phase 2 process,
 6
 7
    which does take quite a long time, because you are not only
 8
    documenting what is going to be entailed or what the cost might
    be, then you have to come up with a plan.
            Then that plan has to be reviewed by the regulatory
10
11
    agency, like the County, and that does take years.
12
            And --
13
                THE COURT: When you get Phase 2, it's a
    considerable amount of time?
14
15
               THE WITNESS: Right.
16
               THE COURT: You just hope you never get there,
17
    Phase 1.
18
               THE WITNESS: I think it was stated also, in the
19
    Phase 1, if you are found to not have any recognized
20
    environmental concerns, you don't do anything for that.
21
            There is data research that goes into that, and nothing
22
    was found on this site.
23
                THE COURT: So the County never flagged you, in
24
    other words, from this May 2023, you are applying for permits
25
    et cetera, no flagging?
```

```
1
                THE WITNESS: No flagging, whatsoever.
 2
               MS. PETTY: Your Honor, no further questions at this
 3
    point with this witness.
               THE COURT: Counsel, cross-examination?
 4
 5
               MR. SILBERFELD: No questions.
               THE COURT: Any questions by anyone?
 6
 7
            So thank you for your attendance.
 8
            Thank you for coming down so hurriedly. I wanted you
 9
    and the developers to hear what I didn't know I was going to
10
    hear today, so you are more knowledgeable.
11
            Just one question, can you continue construction from
12
    what you have heard today on B?
            Never mind.
13
14
                THE WITNESS: We are continuing, though.
15
               THE COURT: Let's hope and pray, okay, we get these
    veterans in.
16
17
            Thank you very much, sir.
18
               MS. PETTY: Your Honor, federal defendants would
    like to call Mr. Chris Neale.
19
20
               THE COURT: Thank you. Mr. Neale.
21
            Sir, would you raise your right hand, please?
22
               THE COURTROOM DEPUTY: Do you solemnly swear that
23
    the testimony you are about to give in the cause now pending
24
    before this Court, shall be the truth, the whole truth, and
25
    nothing but the truth, so help up God?
```

```
1
                THE WITNESS: Yes.
 2
                THE COURT: Thank you for your courtesy.
 3
            Would you be seated. We're going to try our best to get
 4
    to you tonight.
 5
            Watch your step.
            So state your full name for the parties, please?
 6
 7
                THE WITNESS: Chris Neale.
                THE COURT: Would you spell your last name, sir?
 8
 9
                THE WITNESS: N-E-A-L-E.
10
                THE COURT: Thank you.
11
                               CHRIS NEALE,
12
                         having been duly sworn,
                          testified as follows:
13
14
                THE COURT: Direct examination, please.
15
                           DIRECT EXAMINATION
    BY MS. PETTY:
16
        Good afternoon, Mr. Neale. Thank you for being here
17
18
    today.
19
            Am I correct you are one of the developers of permanent
20
    supportive housing on the West LA Campus?
21
          Correct.
22
          What company are you associated with?
23
          The Core Companies.
24
          What is your current position?
25
          President of the Core Companies.
```

```
1
          What are your responsibilities as president?
    Q
 2
          I'm responsible from beginning to end.
 3
            So from identifying sites, all the way to completed them
 4
    safely, to occupy our tenants, all the way through the end.
            So for this project, for example, we will be involved
 5
    for 15 years, if not 55 years, after completion.
 6
 7
                THE COURT: Okay.
    BY MS. PETTY:
 8
          I want to focus a bit on the financial implications
    associated with this landfill issue.
10
11
            Are you familiar with the financing with respect to
12
    Building 401?
13
          Yes, I am.
          Can you speak a bit about the financial implications of
14
    this landfill issue?
15
          Yes. The financing for affordable housing is very
16
    complicated.
17
18
            We rely on federal tax credits, tax exempt bonds, a the
19
    very large construction loan.
20
            We have money from the State of California, VHHP, funds
21
    in the project, and most of the money comes in upon completion
22
    and CFO.
23
            So our biggest challenge, we have about 28 and a half
24
    million dollars, sorry, $34.5 million in construction loans.
25
    Those are the resources we are using to build the project.
```

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Yes.

The construction lenders want those funds in just to build the project. And when it gets down, they want to get paid back quickly, because it's not their business to be in a permanent building. So our completion conversion, when we say conversion, it's going from your construction financing converting to your permanent financing, was to occur about March or April of this year. I think we're on track to be there around February or March this year. If it were delayed, we have a few extra months in our loan documents with our lender so it could go out a few months through July. But any time beyond that, is the extension and any extension beyond July, is at the discretion of the construction lender. THE COURT: Are your -- in conventional financing as a construction loan, your rates are little bit higher, then you try to convert that to a more long-term loan. Here, do you have a portion of this in what I call construction loans that have a higher interest rate you can lower when you go into permanent?

these rates are around seven -- we're paying about seven and a

It was financed with tax exempt and taxable bonds, so

```
1
    half to little over 8 percent interest on our construction
 2
    loan.
 3
            So when we are fully drawn down on our 34.5 million, we
 4
    should be when we are completed, our monthly interest expense
    is about to be $225,000 plus or minus.
 5
            Our permanent loan is supposed to be only 6 million.
 6
 7
            So we're planning to bring in -- what is that
 8
    $28 million to an eight and a half million dollars between our
    investor, and the monies from the state of California through
    the VHHP program, that money is intended to come in and pay
10
    down the construction loan.
11
12
            Those funds don't require an interest payment.
13
            So our permanent loan, not only is much smaller, 6
    million versus 34.5 million, our interest rates is about
14
15
    5 percent compared to 8 percent.
            So the difference is $225,000 a month in interest versus
16
    $43,000 a month in interest.
17
18
                THE COURT: I understand that. Thank you.
    BY MS. PETTY:
19
20
          What happens if you don't get an extension on the
21
    conversion as you are waiting for that final CFO?
22
          We're at the discretion of the construction lender.
23
            So if you go to a point, you can't pay your down
24
    construction lender, you end up at the end of that rope is
25
    foreclosure. They would foreclose on the property, with the
```

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ultimate risk of being taken over the properties, and it displace the residents.
```

So I think while goal 1A, is absolutely can we get these veterans moved in in September, is we want to move them in and keep them in.

And to keep them in part is we need the CFO within that timeline.

And I think as Aaron said, the expectation, given all of the information we have had up to date is we're complying with all of the requirements from the County, all on our building permits, we would expect to get that within one to two months after our September TCO.

One more thing to add to Aaron's comments, you know, we have 74 veteran households identified and they have identified which units they want to move to.

We have been working with them for six months, they have picked their unit, they know the window what it is going to look at.

We're going through the paperwork process. But, yes we have 43 that are ready to sign contracts, the rest have been identified, and they are ready to move in.

The risk of the delay of CFO, is it delays some paperwork, and, you know, it's very hard to keep new tenants engaged in your typical affordable housing project.

If someone is homeless, it's even more risky.

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They have to go get more paperwork, delay affects them differently, so we have been trying to be very careful to identify when we think it will be ready. Any movement in that date causes great risk to maintaining those tenants who are ready to move in. Is there anything else you would like to add to your testimony today that we haven't otherwise touched on or that Aaron hasn't touched on? I would just like to add there is a lot of -- I'm wrestling with confusion. Confusion in the fact that we have been involved in this project since 2016, and there was an extensive CEQA process and NEPA process that was gone through and development was begin to thinking about, until that was completed. Then at Phase 1 was done to, you know, the first project. And a Phase 1 on McArthur B.

And we have complied with everything that was set forth,

issues come up. We're used to dealing with these types of issues.

We're in the business of actually recycling land, most of the land we build on was previously used for something.

Many times it's been a gas station, and so we're accustomed to issues with the land, going through regulatory process, designing the building appropriately, monitoring when needed, so we're accustomed to that.

What I'm wrestling with, we went through all of those processes, nothing was identified, then all of a sudden something has come up to find it as a landfill in August, for a piece of law in '88 that we have done several rounds of Phase 1s or researched to identify things.

So I don't think there was a lack of effort.

I'm trying to ask what happens now, like, it's been 50 years, so there is a lot of confusion, and the risk could be catastrophic.

If there is time and added to time, I think there is hopefully a desire to move them in.

But my concern is we need to keep them in.

We need a TCO, we need a CFO, we need a clean CFO, because we also have permit lenders, who are committed to the cause, being a permanent lender on the VA campus, our investors. It was a very difficult process going through the closing, working with all of these different federal and state agencies.

So there was a lot of faith placed in this team, including the VA, Core, and just any uncertainty that comes up at the last minute is just, you know, not good for the project.

So our goal to move them in September, which is healthy for the veterans, but keep them in, by addressing this issue in a timely fashion.

MS. PETTY: No further questions, Your Honor.

```
1
               MR. SILBERFELD: No questions.
 2
               THE COURT: Sir, thank you very much.
            Thank you for attending today and coming down and I
 3
 4
    didn't know what I expected to hear, but you are hearing the
 5
    same thing I am hearing.
               MS. PETTY: Federal defendants call Mr. Tyler
 6
 7
    Monroe.
               THE COURT: Sir, would you raise your right hand.
 8
 9
    Thank you.
10
               THE COURTROOM DEPUTY: Do you solemnly swear that
11
    the testimony you are about to give in the cause now pending
12
    before this Court, shall be the truth, the whole truth, and
13
    nothing but the truth show help you God?
14
               THE WITNESS: Yes, I do.
15
               THE COURT: Thank you, sir. Would you please take
16
    the witness stand.
            The stairs are closest to the wall, I'm just worried
17
18
    about this small ledge here.
19
               THE WITNESS: Yes, Your Honor.
20
               THE COURT: Sir, would you state your full name for
21
    the record, please?
22
               THE WITNESS: My name is Tyler Monroe.
23
               THE COURT: How do you spell your first name, sir?
24
               THE WITNESS: T-Y-L-E-R.
25
               THE COURT: Monroe, M-O-N-R-O-E.
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1
                THE WITNESS: Yes, Your Honor.
 2
                               TYLER MONROE,
 3
                         having been duly sworn,
                          testified as follows:
 4
 5
                THE COURT:
                            Thank you, sir.
            Direct examination.
 6
 7
                            DIRECT EXAMINATION
 8
                MS. PETTY: Thank you, Mr. Monroe. Thank you for
 9
    being here today.
10
                THE WITNESS: My pleasure.
11
    BY MS. PETTY:
12
          You are one of the developers of permanent supportive
13
    housing on the West LA Campus, correct?
14
          Yes, that's correct.
15
          Which developer are you associated with?
          I am will Thomas Safran and Associates.
16
17
          Am I correct you are part of the principal developer
18
    group?
19
          Yes, that's correct.
20
          What is your current position within TSA?
21
          I'm the senior vice president of development.
22
          What you are your responsibilities?
23
          I oversee the development of our projects, new
24
    construction within or pipeline so from start to finish from
25
    land acquisition, design construction, land use, CEQA,
```

```
1
    financing, and new construction.
 2
          Am I correct that Building 402 falls within the purview of
 3
    TSA?
 4
          Yes, that's correct.
          And that essentially means you all are doing the
 5
 6
    development for that building, correct?
 7
          That's right.
          Where are you in the development stage for Building 402?
 8
          We're nearly complete. We're expecting to be complete by
    end of this year or early January of next year.
10
11
          And if you can briefly describe some of the work that has
12
    gone into getting to the current stage that you are at today?
13
          Sure. Principal developer was selected in 2018.
            As it relates to VA 402, and the broader environmental
14
15
    study, the NEPA and then subsequent California Environmental
    Quality Act, CEQA clearance for the master plan that was
16
17
    actually completed through the County of Los Angeles so the
18
    County of Los Angeles was itself the CEQA oversight agency.
19
            This issue did not come up with the County during the
20
    CEQA EIR process.
21
            Subsequent to that as part of due diligence on 402, the
22
    County of Los Angeles was our plan check oversight agencies, so
23
    all of our permits, much like Core are issued from the County.
24
            When processing those permits, we submitted in 2022, and
```

received permits in late 2022, to start construction in January

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1
    of 2023.
 2
            This issue did not come up, but we noticed on ZEMAS, I
    don't know off the top of my head what it stands for, but the
 3
 4
    site was in a methane zone under the City of Los Angeles.
            However, the County of Los Angeles doesn't look to ZEMAS
 5
    so they weren't asking us for anything pertaining to methane,
 6
 7
    but as a precautionary measure, we did the methane study, which
 8
    has been shown previously on the screen, where we actually went
    out and did 30 vapor probes on the site to identify where that
10
    truly did exist.
11
            It was a voluntary measure that we took, not requested
12
    or required by County.
13
            As you saw earlier, there were negligible hits of
    methane, well below regulatory standards.
14
15
                THE COURT: Uh-huh.
    BY MS. PETTY:
16
17
          Just for clarification purposes, what is ZEMAS?
18
          ZEMAS is the database that the City of Los Angeles
19
    maintains with all kinds of code-related information, basically
20
    a data set for all kinds of land-use related material
    information.
21
22
          Can you describe what the impact of this landfill issue
    presents for Building 402?
23
24
          Much like Core, we have ready to move in 118 homeless
25
    veterans here, hopefully at the end of this year, if not,
```

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January of next year, and this puts a major wrench or fear of
delay in our ability to be able to complete the housing and
move people in, complete the mission of what we were asked to
do.
       There is a lot of uncertainty when you have been under
construction for 18 months with permits issued by the very
agency who subsequently shows up and says, oh by the way, this
is a new issue and you haven't been able to contemplate that
and deal with it quickly, without understanding it was
happening before, it causes some challenge.
     Is there anything else you would like to raise today you
haven't been able to touch on with your testimony just now?
     No, I don't think so.
           MS. PETTY: No further questions, Your Honor.
           THE COURT:
                       Counsel, cross?
           MR. SILBERFELD: No questions.
           THE COURT:
                       Do you have some of the same financing
issues that the prior gentleman testified to?
           THE WITNESS: Yes, sir. The exact same.
           THE COURT: And with 118, do you have these folks,
in a sense, either signed up or you are in the process of
approval.
           THE WITNESS: We are in the process of doing so.
There is a lot of coordination that happens the first project
that comes on, which Core has worked on first and we're next up
```

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1
    in line and that process is ongoing right now, absolutely.
 2
               THE COURT: Sir, I want to thank you for your
 3
    attendance today.
 4
               MS. PETTY:
                           No further questions.
 5
               THE COURT:
                            Would you like to call another witness?
               MS. PETTY:
                            Just a moment, Your Honor.
 6
 7
               THE COURT:
                           Certainly.
 8
               MS. PETTY: Nothing further from the government,
 9
    Your Honor.
               THE COURT: All right. Are you resting your case at
10
11
    this time?
12
               MR. ROSENBERG: No. Yes, we are, Your Honor.
13
               THE COURT: Okay. That subject to going over
14
    documents with Kerlan to make certain, along with the
15
    plaintiffs, that those are received.
16
               MR. ROSENBERG: Actually, you are pointing to the
17
    large exhibit and I actually have a tag that I will put on it,
18
    which will be 1642.
               THE COURT: 1642. Then, tentatively, the plaintiff
19
20
    has rested. The defense, VA, and HUD also rested?
21
                (Exhibit 1642 received into evidence.)
22
               MS. WELLS: Yes.
23
               THE COURT: All right. Then let me turn to
    Bridgeland, are there any witnesses that have previously been
24
25
    called that you would like to recall at this time?
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Do you have a witness this evening you would like to
call, or would you like to start tomorrow? Your call
           MR. GUADIANA: I think we should probably start
tomorrow.
       Let's take this issue concerning the approval of the
settlement and, counsel, your arguments on this matter?
           MR. SILBERFELD: Your Honor, we are in further
discussions such that we are actually going to withdraw the
motion at this time and may pursue it later.
           THE COURT: Thank you very much.
       Is that acceptable to Bridgeland as well?
           MR. GUADIANA: Yes, Your Honor.
           THE COURT: Then what time would you like to resume
tomorrow?
       Counsel, for your information, I don't think that the
Court is going to inquire any further.
       It's clear to the Court through Tony DeFrancesco that
this went all the way over to the Chancellor's office to the
chief of staff over there.
       I'm not going to pursue it further with the university.
But now that linkage is somewhat indelible and concrete.
           MR. SILBERFELD: May we have just one second, Your
Honor?
           THE COURT: Certainly.
           MR. SILBERFELD: So the status of things remaining,
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1
    is Bridgeland, as I understand it, has two witnesses.
            We have one rebuttal witness which should last no more
 2
 3
    than a half our.
 4
            At that point we would like to argue tomorrow and close
 5
    up the case.
 6
            Can we start at 8:00 a.m.?
 7
                THE COURT: 8:00 is fine. You could start at 6:00
 8
    if you want to.
 9
                MR. ROSENBERG: We prefer 8:00.
10
                MR. SILBERFELD: I was going to suggest 4:30.
11
                THE COURT: It's our usual gathering time as a
12
    dysfunctional family with all of us. Just joking.
13
            Go home and get some rest. Tomorrow you have got a lot
14
    of thought to put in your final argument.
15
            We will see you at 8 o'clock.
16
                 (The proceedings concluded at 5:31 p.m.)
17
18
19
20
21
22
23
2.4
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1
                     CERTIFICATE OF OFFICIAL REPORTER
 2
 3
    COUNTY OF LOS ANGELES
                             )
    STATE OF CALIFORNIA
 4
                             )
 5
                I, TERRI A. HOURIGAN, Federal Official Realtime
 6
7
    Court Reporter, in and for the United States District Court for
 8
    the Central District of California, do hereby certify that
    pursuant to Section 753, Title 28, United States Code that the
10
    foregoing is a true and correct transcript of the
11
    stenographically reported proceedings held in the
12
    above-entitled matter and that the transcript page format is in
    conformance with the regulations of the judicial conference of
13
14
    the United States.
15
16
    Date: 29th day of August, 2024.
17
18
19
                                    /s/ TERRI A. HOURIGAN
20
                         TERRI A. HOURIGAN, CSR NO. 3838, RPR, CRR
                                   Federal Court Reporter
21
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